

MINUTES OF THE SOUTH OGDEN CITY COUNCIL PRE-COUNCIL WORK SESSION AND COUNCIL MEETING

TUESDAY, JANUARY 15, 2019

PRE-COUNCIL WORK SESSION — 5 PM IN EOC ROOM

COUNCIL MEETING — 6 PM IN COUNCIL ROOM

PRE-COUNCIL WORK SESSION MINUTES

COUNCIL MEMBERS PRESENT

Mayor Russell Porter, Council Members Sallee Orr, Brent Strate, Adam Hensley, Susan Stewart, and Mike Howard

STAFF MEMBERS PRESENT

City Manager Matthew Dixon, Parks and Public Works Director Jon Andersen, Police Chief Darin Parke, Fire Chief Cameron West, Finance Director Steve Liebersbach, Assistant City Manager Doug Gailey, and Recorder Leesa Kapetanov

CITIZENS PRESENT

Walt Bausman, Jerry Cottrell

Note: The time stamps indicated in blue correspond to the audio recording of this meeting, which can be found by clicking the link

http://www.southogdencity.com/document_center/Sound%20Files/CC190115_1659.mp3 or by requesting a copy from the office of the South Ogden City Recorder.

I. CALL TO ORDER

• Mayor Russell Porter called the meeting to order at 5:02 pm and called for a motion to open 00:00:00

Council Member Howard moved to open the pre-council work session, followed by a second from Council Member Stewart. Council Members Orr, Strate, Stewart, and Howard voted aye.

Note: Council Member Hensley was not present for this vote. He arrived later in the meeting.

II. DISCUSSION ITEMS

A. Compensation Philosophy

- City Manager Dixon sent the council via email some more information to consider for this discussion. See Attachment A.
- Assistant City Manager Doug Gailey and Mike Swallow, Personnel Systems, reviewed and answered questions about the information included in the council's packet as well as that included in Attachment A

00:01:05

• Council Member Hensley arrived

00:18:32

• City Manager Dixon confirmed the council's direction to compare South Ogden with Riverdale at 100% and bring the information back at the next meeting

00:55:10

III. REVIEW OF AGENDA

• There was not enough time for this agenda item

IV. ADJOURN

At 6:00 pm Mayor Porter called for a motion to adjourn the work session.

Council Member Orr so moved, followed by a second from Council Member Stewart. The voice vote was unanimous in favor of the motion.

00:57:11

COUNCIL MEETING MINUTES

COUNCIL MEMBERS PRESENT

Mayor Russell Porter, Council Members Sallee Orr, Brent Strate, Adam Hensley, Susan Stewart, and Mike Howard

STAFF MEMBERS PRESENT

City Manager Matthew Dixon, City Attorney Ken Bradshaw, Police Chief Darin Parke, Fire Chief Cameron West, and Recorder Leesa Kapetanov

CITIZENS PRESENT

Brynn Mortensen, Walt Bausman, Bruce & Joyce Hartman, Jerry Cottrell

Note: The time stamps indicated in blue correspond to the audio recording of this meeting, which can be found by clicking this link

http://www.southogdencity.com/document_center/Sound%20Files/CC190115_1805R.mp3 or by requesting a copy from the office of the South Ogden City Recorder.

I. OPENING CEREMONY

A. Call To Order

• Mayor Porter called the meeting to order at 6:08 pm and asked for a motion to convene 00:00:00

Council Member Howard so moved. Council Member Orr seconded the motion. In a voice vote Council Members Orr, Strate, Hensley, Stewart, and Howard all voted aye.

B. Prayer/Moment Of Silence

The mayor led everyone in a moment of silence.

C. Pledge Of Allegiance

Council Member Stewart led the Pledge of Allegiance.

II. PUBLIC COMMENTS

• Mirko Villaneuva and Megan Wahlquist, Bonneville High School Student Officers 00:01:17

III. RECOGNITION OF SCOUTS/STUDENTS PRESENT

No scouts were present at the meeting.

IV. AUDIT REPORT FOR FY2018

• Marcus Arbuckle, Keddington & Christensen, presented the audit report 00:05:32

V. PRESENTATION

• Brynn Mortensen from the Housing Gap Coalition gave a report on affordable housing in Utah 00:19:43

VI. CONSENT AGENDA

- **A.** Approval of December 18, 2018 Council Minutes and January 8, 2019 Special Work Session Minutes
- B. Approval of December Warrants Register
 - Mayor Porter read through the consent agenda and asked if there were any questions or comments; seeing none he called for a motion

00:41:06

Council Member Howard moved to approve the consent agenda. The motion was seconded by Council Member Hensley. The mayor asked if there was further discussion and then called a voice vote. All present voted aye.

VII. DISCUSSION ITEMS/ACTION ITEMS

- A. Discussion/Direction on Burch Creek Park
 - Planner Mark Vlasic presented the latest park plan and noted the key changes (see plan in Attachment B) 00:41:40
 - Staff was given direction to eliminate the skate park as per the plan as well as the fields on the school property. Staff was also told to go ahead and bid the park out with certain items as alternatives so the council could decide what to build based on the costs and the grant money available.
- **B.** Consideration of Previously Tabled **Resolution 18-53** Approving Lease Agreement With

AT&T for Cell Tower at Club Heights Park

• Staff overview 0

01:09:55

• Questions/Discussion by council

01.12.46

• Mayor Porter called for a motion

01:23:40

Council Member Hensley moved to approve the agreement as written, followed by a second from Council Member Howard. The mayor asked if there was further discussion. Council Member Orr asked if that included the forfeiture of the payment for the lights. The mayor said it did. He then made a roll call vote:

Council Member OrrCouncil Member StrateYes
Council Member HensleyCouncil Member StewartYes
Council Member Howard-

The lease agreement with AT&T was approved.

C. Consideration of Resolution 19-01 – Approving the Second Amendment of Interlocal

Agreement for Board and Seal Services Rotation List

- Staff overview 01:24:21
- Questions/Discussion by council

01:26:39

• Mayor called for a motion

01:30:49

Council Member Strate moved to approve Resolution 19-01. Council Member Orr seconded the motion. Mayor Porter asked if there was further discussion, and seeing none, called the vote:

Council Member HowardCouncil Member StewartCouncil Member HensleyCouncil Member StrateYes
Council Member OrrYes

Resolution 19-01 was approved.

- **D.** Consideration of **Resolution 19-02** Ratifying an Agreement With BK Fox Construction for Emergency Sewer Line Repair
 - Staff overview 01:31:07
 - Questions/Discussion by council

01:32:43

• Mayor Porter called for a motion

01:34:49

Council Member Howard moved to approve Resolution 19-02. The motion was seconded by Council Member Hensley. After determining there was no further discussion, the mayor called the vote:

Council Member HensleyCouncil Member StrateCouncil Member StewartYes

Council Member Orr- Yes
Council Member Howard- Yes

The agreement was ratified.

VIII. REPORTS/DIRECTION TO CITY MANAGER

- A. Annual Department Reports
 - 1. Jon Andersen Public Works

01:35:13 Note: Mr. Andersen used a visual presentation

for his report. See Attachment C.

2. Steve Liebersbach – Finance

02:12:44 Mr. Liebersbach also had a visual presentation.

See Attachment D.

- B. Report on Sustainability Model
 - This report was intentionally skipped
- C. City Council Members

E. Mayor:

• Council Member Orr 02:52:28

• Council Member Stewart Nothing to report

Council Member Hensley 02:54:24
Council Member Howard 02:55:16
Council Member Strate 02:56:47
City Manager: 03:01:02
City Attorney: Not present

IX. RECESS CITY COUNCIL MEETING AND CONVENE INTO AN EXECUTIVE SESSION

A. Pursuant to UCA §52-4-205 1(e) to discuss the sale of real property

03:09:44

 Mayor Porter indicated it was time to recess into an executive session and called for a motion to do so
 03:10:00

At 9:19 pm, Council Member Hensley so moved, followed by a second from Council Member Howard. The voice vote was unanimous in favor of the motion.

The council moved to the adjacent conference room for the executive session.

X. ADJOURN EXECUTIVE SESSION, RECONVENE COUNCIL MEETING, AND ADJOURN

• At 10:11 pm, Mayor Porter called for a motion to adjourn the executive session, reconvene city council meeting, and adjourn city council meeting

Council Member Hensley so moved. The motion was seconded by Council Member Strate. All present voted aye.

Note: A recording of this motion can be obtained from the office of the city recorder.

I hereby certify that the foregoing is a true, accurate and complete record of the South Ogden City Pre-Council Work Session and Council Meeting held Tuesday, January 15, 2019.

eesa Kanetanov City Recorder

February 5, 2019

Date Approved by the City Council

ATTACHMENT A

Compensation Information



City of South Ogden

Executive Summary Job Valuation & Compensation Study

Introduction

Pursuant to the approval given by the City Council, Personnel Systems & Services was engaged to address core needs relative to compensation administration, specifically, a "Job Analysis, Classification & Compensation Study". The accepted proposal included these elements: 1) administra a city-wide "job values" survey, 2) conduct employee orientation meetings to explain the job study process and share values survey results, 3) conduct onsite job audits to facilitate the creation of updated job descriptions, 4) create a pay plan alternative to address "Internal Equity" through the development of a job valuation instrument; 5) conduct a labor market survey to determine the competitive position of the city's pay practices, 6) provide implementation strategies identifying impact upon individual employees and budget and 7) explore the impact of an "organizational reset" to address the potential need to mitigate compensation compression".

Preliminary to the project the management team orchestrated the distribution of the "job values survey" to all employees. This was a perceptual exercise, simply seeking employee opinions regarding various aspects of the "worth of work". The instrument addressed four key elements: 1- the importance ranking of values used to assess comparative worth of jobs, 2- priority rankings of policy and practice related considerations that influence external parity through compensation management, 3- a ranking of the elements common to performance appraisal and viewed as most meaningful by employees, also a ranking exercise, and 4- responses to four "fairness" questions answered with "yes" or "no" that reflect a perception of being or not being underpaid.

Worth of Work Values

The core values to this internal equity instrument consist of Job Knowledge, Responsibility, Difficulty and Work Environment. 52 employees chose to participate in the survey. The average ranking of importance for the various factors, with "1" being highest, for the work values are: Job Knowledge-1.56, Responsibility- 1.64, Difficulty- 2.40 and Work Environment- 2.40. Each primary value is divided into subelements, which were also ranked. These rank order preferences were incorporated into the design of the point/job valuation system against which all positions were valued. This process produces a "site validated" internal equity, or job valuation methodology. Of significance is that the internal equity instrument is intended to become a "living" instrument for the administration of pay practices and can be modified to reflect "value-based" enhancements as the city becomes more familiar with the methodology. It is anticipated that the implementation of this values-based methodology will be a "work in progress". The unique outcome from the approach to this study and analysis resulted in a pay administration structure where all jobs have a stand-alone market-based pay range.

Policy Components & External Parity Perceptions

A sampling of various issues and conditions that influence an organization's compensation policies were also ranked as to importance by the employees. That list included the following: Ability to Pay (considering the size and type of business), Organizational Philosophy (willingness to pay, attitudes about ranking among competitors), Regional Economics (prevailing rates and rates of inflation), Availability of Labor Supply (supply and demand, the competition for particular skills and jobs), Reputation of the Organization (competitiveness of pay and market recognition as high or low paying) and Pay Supplements (various incentives and benefits). The order of importance as ranked by the 52 city employee participants was: 1- Reputation of the City, 2- Organizational Philosophy, 3- Pay Supplements, 4- Ability to Pay, 5- Labor Supply, and 6- Regional Economics.

As the city moves forward and considers implementation strategies, reflecting upon these employee priority perceptions can contribute to the assessment and planning process.



1

Contributory Value Perceptions

This is where the employee provides their opinion about what is most meaningful when being recognized for their contribution to the work place; those things that reflect upon the "worth of the worker". The three aspects of performance recognition are: longevity (years of service or loyalty), efficiency (timely completion of work) and effectiveness (volume & quality of work). The typical expectation is that employees give more attention or pursue most openly recognition for longevity or loyalty to the city as the employer. The sample group's priority ranking reveals a different perspective. First in importance is "effectiveness", being recognized for the quality and volume of work performed. Second in importance, is "efficiency", or being recognized for their timely completion of work and the conservation of resources under their area of responsibility, which includes time, monetary resources, materials and equipment. Third in importance, and last on this short list, is "longevity" or their loyalty to the city as an employee. It is anticipated that these insights can also influence strategic planning and development of the compensation program along with performance standards and objectives.

General Equity & Fairness Perceptions

The final segment of the values survey invited employees to respond to this question: "Do you believe you are underpaid when considering the follow?" This was an anonymous exercise and the intent was to obtain a broad organizational perspective. These are the questions:

- 1. Do you believe you are underpaid when considering the value of your job to the organization?
- Do you believe you are underpaid when considering the pay of others within your organization performing essentially the same type of work?
- 3. Do you believe you are underpaid when considering the amount of work, you perform?
- 4. Do you believe you are underpaid when considering the pay of others outside your organization performing essentially the same type of work?

To the first question, 39 employees or 75% responded "yes". This is an internal equity question. Employees may need to be better informed regarding the methods, process and practices used to establish the worth of the job to the city. Interestingly, of the over 11,791 other public and private sector employees that have completed this survey, 72.9% are of the same opinion. While it may be that this exercise can be used to "vent", we see that employees are generally like-minded.

To the second question, 27 employees or 51.9% answered "yes". This question has some interesting interpretative possibilities. One being the possibility that if an employee answers "yes", they may be expressing a frustration that some co-worker(s) are not carrying their fair share of the workload and they are then forced to "carry" that individual without receiving any recognition for their added contribution or greater dedication. This perception can most likely be avoided if the first line supervisors are effective in their role as "evaluator". Consider this axiom: "Success or failure as a manager rests in the ability to evaluate. That ability is the ongoing assessment of things as they were, as they are, and as they need to be resulting in the effective allocation of the resources needed to prevent and solve problems. A problem is a frustrated goal." To this same question, 51.8% of my 11,791 plus employee sample group has also answered "yes". Here, too, South Ogden employees are not atypical.

To the third question, 36 of the 52, or 69.2% of the city employees responding answered "yes". Because doing more with less has most likely been the mode of operation during recent austere times, this may not be too surprising. But it may also be more the norm than the exception that most of the time employees feel over-worked and under paid. Of the over 11,791 employee sample, 68.8% also responded "yes". Because the city's "yes" percentage is nearly a mirror image of the survey average, it is possible that we would find various manifestations of low morale and perhaps even incidents of "Equity Theory" activity or policy abuse revealed through tardiness, absenteeism and attrition. None the less, this perception may also be mitigated by quality performance management and recognition. It is also a possibility that this perception could be indicative of a staffing shortage in some areas; particularly if vacancies have not been filled during the tough economic periods.



2

To the final and fourth question, 45 employees, or 86.5% answered "yes". While the expectation is that a clear majority of employees will believe the "grass is always greener on the other side"; South Ogden employees, by a 13.4% margin, are less satisfied with where the city competes in the market place. 73.1% of the over 11,791 sample survey responders were of the same opinion. If this was in fact a major motivating issue for all 86.5%, it would be expected that the city would have above average attrition rates.

Job Evaluation & Internal Equity

Using the instrument developed based upon the results of the work values survey, described above; each position was valued and assigned "job value points". It is the point system that will ultimately establish the job's price tag. *This is the process followed*:

- The consultant-revised job descriptions were subsequently reviewed and edited by city staff.
- The consultant performed the initial point factor analysis of all city jobs using the approved job descriptions.
- 3. Next, reviewing the consultant's first round results, the management team performed a general sweep of the relationships acting as subject matter experts for the city and also involved department heads in the exercise. This review yielded the verification of job description content and minimum qualifications, some of which produced adjustments to the internal job valuations.
- 4. Based upon the results of these levels of review, the market analysis phase was entered to test the question "to what degree does the market agree with the assigned job values"; which is a statistical exercise. By using the Worth-of Work (WOW), No Pay Grade approach every job in the city can have a unique and separate pay range tied directly to the market. Contained in the final project workbook are multiple illustrations for the comparison outcomes for minimum pay practices, maximum pay practices, average current pay practices and other "pictures" of the compensation landscape.
- Additionally, based upon administration knowledge of organizational challenges, recruitment issues, market sensitive concerns, local economics and related compensation issues, administration will be able to establish maintenance and implementation strategies for the results of the study.

Salary Information & Market Comparability

The salary data utilized in this market analysis was obtained from the "Technology Net Compensation Survey System" and included 141 entities, cities, counties and special service districts.

Pay Practice- Starting Rate Comparison

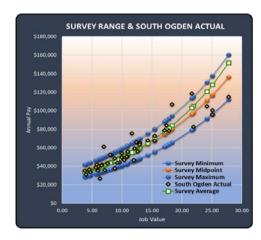
Upon comparing the reported average starting pay of city employees with those of the survey group it is found that the city's starting pay rates trails the survey group/peers by an average of about -10.8%.





Pay Range Practices & Actual Pay

This graph illustrates the survey group's average actual pay practices in relation to the same groups average official pay range. City's current pay is plotted in relation to the survey group average official pay range. The expectation is that employers will manage pay progression through the formal pay range aggressively toward the midpoint of the pay plan. As employers maintain a market-based pay plan, those employees whose competencies merit advancement to the midpoint of the ranges will be competitively compensated.



4

Pay Range Management

The establishment of the pay range, the spread or distance between the minimum and the maximum is very arbitrary. Some organizations create standardized ranges which are the same from the lowest valued job to the highest. Another approach is to "staircase" the ranges so that as jobs increase in level of responsibility and difficulty and take on more of a "career" oriented status, the ranges increase. From the survey data, we discover that the average pay range of the survey group is just at 45%. In creating the various implementation options, a 50% range is being proposed as a method to strengthen long-term career opportunity with the city. Interestingly, a competitive neighbor, Riverdale has established ranges of 60%.

An issue in most organizations relates to the number of city employees that are "topped out" on the pay ranges. While this represents a frustration for those individuals, especially for those that have been there for a seemingly long period; the fiscally responsible question needing to be asked is, "When does the city's pay plan reach the level of marginal utility?" That point in time when it makes no sense at all to pay any more money for the defined job functions. That point in time when it becomes difficult to identify that the return on the investment is consistent with public needs and expectations. There are two facets to the question. One addresses the worth of the work and the other the worth of the worker. If the city's pay plan is to be market competitive, the worth of the work objectives is being fairly addressed. If pay progression and advancement through the pay range is keeping pace with the speed of learning and the quality of contribution, then the worth of the worker is being recognized.

Job Families/Career Path

During the discussion addressing the design of job families some consideration was given to the creation of various career paths or career progression opportunities. Further attention to the use of job families would focus on what constitutes a logical and meaningful "path" along with having formal levels in a job valuation system, i.e., Police Officer I, II, etc. A true career path is most easily established when there are legitimate requirements for advancement above just "time in service".



Legitimate requirements are easily identified where functions are regulated such as with law enforcement, utility operations levels of certifications, building inspector licenses, etc.

In terms of administration, trying to defend the legitimacy of advancement criteria when attempting to build artificial career paths may result in frustrations for managers and at other times may be used as a ploy to pursue pay increases for favored employees. These artificial paths also tend to be a version of "seniority compensation". The most defensible and cleanest approach is to limit career path job families to well established and regulated jobs and then be consistent in how employees are advanced through the pay ranges of all other jobs as the employee demonstrates increasing levels of competence. This is further addressed under the "Pay Progression" heading below.

Having said that, there is one benefit for establishing even the artificial career path or classification family. Using such an approach, even if only based upon "time in service", can help minimize the potential for new hire pay compression, if compression is a recognized issue.

Pay Progression

In terms of pay progression management, many organizations target a certain pay rate on their pay plan as a control rate and attempt to manage performance to allow employees to achieve between 90% to 105% of that value within some time frame (four to five years for example), called a Compa-ratio. Compa-ratio refers to the percentage which employee actual pay represents the target or control rate (often the midpoint of the pay range). Pay increases beyond the control rate/midpoint then become contingent upon exemplary performance, longevity and other specific criteria. The midpoint is generally considered market competitive. When considering implementation options, the city may want to consider employee compa-ratios when making placement on a new pay plan. Employees, who have been performing within the same job classification for four to five years, or longer, should possess job competencies sufficient to justify pay which is 90%-105% of midpoint, assuming that performance is at least standard.

5 Pay Compression

There are two common pay compression concerns that impact organizations when, for whatever reason, the pay practices become "stalled" or when other pay anomalies wiggle themselves into the structure. *Type 1* is the compression that occurs when subordinate pay rates creep up near the pay of their immediate supervisor or manager. It is not necessarily a debilitating issue unless the organization is striving to develop in-house talent or engage in succession planning.

If we were to spot check supervisor/subordinate compression within the city pay structure the expectation is that most relationships would be close to a "rule of thumb", a 15% margin. However, if there are some where only a single digit percentage separates the supervisor and subordinate, this would be worthy of some examination. These are potential red flags. The "compression test" exercise is recommended to be an ongoing monitoring effort in HR. A rule of thumb I have used over the years is 15%. If the managers pay is not at least 15% greater than the next highest paid subordinate, there is not going to be much motivation for the subordinate to groom themselves for all the extra grief. To further expand on the compression issue, a look at what I will consider "Type 2" compression, the following has been written by Beverly N. Dance, found as an HR web article.

Pay Compression: What Is It?

Compression is when you have small differences in pay regardless of experience, skills, level, or seniority. You see this when the starting salaries for your new employees in a particular job title are too close to the wages of your existing workers. In awful circumstances, the starting salaries might even exceed what your current employees are earning.



Pay Compression: What Causes It?

There are two main causes of compression. The first is when supply and demand is out of sync, when the need for a particular skill set exceeds the availability. Nurses, software engineers, and public employer building inspectors come to mind as recent examples. The second cause can be when your internal compensation structure becomes stale and out of alignment with the external market data.

Pay Compression: Consequences of Not Dealing with It

The obvious problem with compression is the negative impact it has on the morale of your work force. Who wants to welcome a new hire to the team when you learn that that person is already earning more than you? Who wants to fully share company knowledge and have that co-worker successful if resentment over pay is an issue?

Too many companies in this economy are relying on the current high unemployment rates as their de facto retention strategy. Once the economy picks up, if you have not addressed compression issues, it will be your best performers, not your mediocre or troublesome ones, who race to join your competitors.

Even prior to starting their search for an employer who will pay the current market rate for their skill sets, employees who are on the negative side of the compression issue may utilize a passive flight by giving you the bare minimum of effort to get by with absolutely minimal engagement.

Pay Compression: How Do You Deal With It?

Telling employees not to talk about their pay is not a policy option. By doing so you would put your organization in violation of the National Labor Nations Act (NLRA). The National Labor Relations Board enforces the NLRA even when there is no union presence.

So, the answer is to open the corporate pocket book and pay your current employees more money. "But we can't afford that!" is your response? What would you have to pay for their replacements if they walk? How would you come up with that money?

Another option is to ask what can help with an individual's loyalty other than pay? Sometimes this could be a mentoring or developmental opportunity or a more flexible work schedule to coach a little league team each Tuesday and Thursday at 4:00 p.m. Explore your options with extreme creativity.

One more approach is to re-think your job design. Do you have 10 employees spending half their time on that critical hard to find skill? Could you change the essential responsibilities and instead get by with five or six employees using that skill all of the time?

Pay Compression: How Do You Avoid It?

Forecast ahead and anticipate what your future hiring needs will be. Keep a regular eye on market changes by reviewing market surveys for your key positions and steadily adjust your pay ranges as needed. Usually annual is often enough, but your recruiters can give you early feedback on positions that are moving more quickly in the marketplace. Using job design as a tool may help reduce the number of positions that are influenced by compression, which won't avoid it, but can limit its impact. (Beverly N. Dance, MBA, SPHR-CA, CCP, CEBS)

While exploring the Beverly Dance perspective on compression, consider these observations:

Observation #1: If all aspects of the employment relationship and compensation are to be acknowledged, the city utilizes a common practice to recognize the worth of the worker, their loyalty, which is the annual vacation accrual and various non-worked-paid-time-off programs. The bottom-line is that there is expected to be some natural compression mitigation resulting from a city's leave accrual policy and practice. The acquisition of seniority results in an increase in the rate of vacation and sick leave accrual. Every 12 days of accrued annual leave, non-worked paid time, equates to a 4.6% pay increase. If employees on average use six paid sick leave days per year, this use translates into an additional increase of 2.3%. This non-worked paid time drives up the hourly cost of the senior employees and creates some "reality separation" in the value of their pay. The new hires do not enjoy the same level of benefits.

Observation #2: How long does it take for compression to evaporate? The compression perception occurs when the newly hired junior workers performing the same job as senior workers are being compensated near, the same, and perhaps better, than the senior workers. At that point not only is there a significant difference in their time on the job but also a significant difference in their position on the "learning curve" and their ability to make a more meaningful contribution through job performance.



6

7

Eventually, the learning curve flattens out. The senior worker's knowledge, skills and abilities level off. Also, eventually the junior worker completes the same learning curve and now the job knowledge gap is closed. Both the senior worker and junior worker will eventually be performing the job equally well. Now, theoretically, based upon the worth of the work, both can be paid the same. The claim on base pay compression has evaporated if their pay has been equalized based upon their competencies. For a period of time the senior employee will enjoy the better total compensation, referring to observation #1, but eventually the junior employee will end up in the same leave accrual bracket and then all things are equal in the workplace, and that is okay.

Observation #3: Quality performance management promotes compression.

Implementation

As the city considers a strategy for implementation it will come down to three primary factors; 1-willingness to pay, 2- the ability to pay, and 3- the need to pay. These three issues will be defined in relation to the market information of this study. There are four basic postures to consider when establishing the organizations pay objectives: 1- trendsetter, 2- competitive, 3-parity, and 4- comparable. To be competitive suggests a pay objective above average or parity. Comparability can still be argued when paying below parity if other aspects of the employment and compensation program (city paid benefits) strengthen the employee and management perception of "fairness".

As a cost for implementation is calculated, the least cost implementation strategy is accomplished by placing each employee at a rate on the recommended pay range that is at least equal to his or her current rate of pay. Only employees whose current rate falls below the recommended starting rate are identified for increases. At this point it becomes a management option to factor back into the implementation strategy a method for recognizing performance, time in service, job knowledge and other pertinent aspects of the employee's work history. If the city desires to initiate a program that targets a specific compa-ratio, this would be a good time to begin. You may want to consider additional adjustments for employees who are considered full performance or fully competent workers but fall below the midpoint of the pay range.

Within the job study workbook(s), in the "Least Cost" implementation table, methodology has been included to use formulas and award additional compensation based upon time in position as well as recognize "added-value" prior experience. This additional pay consideration does also "reset" the organization, mitigating most compression perceptions.

Summary Conclusions

- By formalizing pay ranges, South Ogden can further stabilize a workforce that is generally more satisfied than those entities included in the market analysis.
- An internal equity methodology based upon the Equal Pay provisions of the Fair Labor Standards Act, and the "site validating" values survey has been created. Human Resources will be exploring further the "best practice" options for its use.
- This "worth of work", value based, innovative approach to pay administration which utilizes internal equity relationships, has been delivered as part of the implementation strategy and the ongoing methodology for pay equity administration.
- Consider the recommended rule of thumb for pay separation between managers and supervisors and supervisors and next highest paid subordinate to be 15%. Here too, case-by-case examination is required as an ongoing practice.
- Initial "Least Cost" Implementation Costs—Approximated. Multiple versions of the market comparison picture have been explored, including the following: Statewide comparison sample, South Ogden current "comparable" entities, stand-alone or "silo" pay plans for public safety and a direct comparison to Riverdale City.



BASIS OF SOUND PAY PROGRAMS

In connection with the results of this study and as the city evaluates the impact of change upon the existing or proposed budgets; your effort to maintain an effective compensation program will be influenced by your philosophy related to some or all the following (converted to policy):

- 1. Size and type of business: The ability to pay certain rates, based upon revenues and financial resources.
- 2. <u>Organizational Philosophy</u>: The willingness to pay certain rates and attitudes about ranking among other employers within a selected labor market or among survey participants.
- 3. Nature and Diversity of Work: The degree of specialization, work variety, and technology (an element of the job classification methodology).
- 4. Regional Economics: The prevailing rates of pay and the rates of inflation.
- 5. Availability of Labor Supply: The competition for certain types of jobs resulting from an abundance or shortage of certain skills and abilities within the labor market.
- 6. Value of Work Contribution: The worth of a job to the organization (the overall value determined through classification methodology).
- Organization of Labor: The forced inflation of certain pay rates. The degree of recognition provided to unions or associations.
- The total compensation comparability afforded through various incentives and 8. Pay Supplements: discretionary benefits.
- 9. Reputation of the Organization: The competitiveness of pay and social recognition as high- or low-paying.

10.	Pay Progression Policy: ☐ The learning curve impact associated with certain types of jobs ☐ Pay range uniformity vs. diversity (pay schedule design). ☐ Length of Service. ☐ Performance based increases
	 □ Performance based increases. □ Pay for knowledge or level of competency.
	the use of "control rates" within the pay ranges.

- Bonus and Incentive Plans:
 □ The use of "non-scheduled" recognition.
 □ The use of non-monetary rewards.

12. Contributory Value:

The perceived value of the individual to the organization. This perceived value is based upon several observable and measurable criteria normally associated with a formal performance management program consisting of individual performance plans, performance monitoring and performance evaluations. This formal approach justifies and documents the decisions which are made about pay progression and job promotions.



col	i i			South Ogden City							
226	EN			2018 Job Study							
Ոնև			MAYOR	& COUNCIL PAY PRACTICES							
Title	Entity	Annual Salary	Extra Pay	Extra Pay Desc	FT	Healti	Ret	ental L	fe 491i	457	Updated
WAYOR	ST. GEORGE, UT	\$50,000	50		N	Y	Y	Y	YY	Y	12/12/201
MAYOR	MIDVALE, UT	\$45,000	\$400	Con allowance	N.	Υ	Y	Y	ΥY		12/12/201
MAYOR MAYOR	OREM, UT WEST VALUEY, UT	\$41,184	\$0 \$0		N N	Y	Ÿ		YY		10/12/201
MAYOR	DRAPER UT	\$37,220	30		N N	- V	1 v		V V		07/17/20
MAYOR	HOLLADAY, UT	\$28.960	50		N N	Ý	Y		YY		10/11/20/
AYOR	LAYTON, UT	\$25,900	50		N N	γ	Y		N Y		01/03/20
AYOR	HERRIMAN, UT	\$24,000	50	The season of th	N N	Y	Y N		YY	Y	01/13/20
MAYOR MAYOR	COTTONWOOD HEIGHTS, UT	\$23,032 \$22,723	\$4,500 \$0	Phone/Data/Car Rounbursement	N N	N	N N		7 7		10/15/20/
MYOR	SOUTH JORDAN, UT	\$21,930	\$420	car allowance (\$400/ pp) phone allowance (\$40 / morth)	N N	Ÿ	N		v v		09/10/20
MAYOR	CLEARFIELD, UT	\$21,000	50		N	Ý	Y		N Y	N	01/17/20
MAYOR	RIVERDALE, UT	\$21,048	50		N	N	N		YY		01/12/201
MAYOR MAYOR	RIVERTON, UT SPANISH FORK, UT	\$21,000	\$0 \$0		N N	N Y	Y		Y N	N	12/11/201
MAYOR	SPANISH FORK, UT SARATOGA SPRINGS, UT	\$20,496 \$18,750	50		N N	N N	N		N Y		10/12/201
MYOR	MAPLETON UT	\$18,000	50		N N	N	N		N N		01/10/20
AYOR	PLEASANT GROVE, UT	\$18,000	50		N	Y	Y		YY	N	02/28/20
AYOR	BLUFFDALE, UT	\$18,000	50		N.	N	N		N N		12/13/20
AYOR	FARMINGTON, UT	\$15,800	50		N	N	N		N N		01/06/20
AYOR	DELTA, UT BRIGHAM CITY, UT	\$16,652 \$16,181	50 50		N N	Y	Y		N N		12/12/20
AYOR	NORTH SALT LAKE, UT	\$15,600	50		N N	T V	N		N Y		01.09/20
AYOR	BOUNTIFUL UT	\$15,600	\$500	Verice Allwance	N N	Ý	Ÿ		Y N		12/12/20
AYOR	INNS, UT	\$15,009	50		- N	N	N		N N		05/18/20
MAYOR	CENTERVILLE, UT	\$14,500	50		N N	N	N		N N		01/03/20/
MAYOR	AMERICAN FORK, UT SANTA CLARA, UT	\$14,400	\$4,200 50	Travel Stipend	N	Y	N		N N	N	11/08/201
AYOR	HEBER GITY, UT	\$13,680	\$10.680	Additional Board Compensation, i.e., Sewor & Power	N N	N N	N N		N N		01.09/20
AYOR	CUNTON, UT	\$13,200	50	Posterial della Compension, Fe., Schol a Forest	N N	N	N		N Y	N	
AYOR	MOAB, UT	\$12,660	50		- N	Y	Y		Y N		12/12/20
MYOR	WEST POINT CITY, UT	\$12,600	50		- N	N	N		N N		01/09/20
AYOR	ROOSEVELT, UT	\$12,600	50		N N	N	Y		N N		12/12/20
AYOR	VERNAL, UT KAYSVILLE, UT	\$12,564 \$12,550	50 50		N N	Y N	Y		Y Y		05/17/20/
MAYOR	LINDON, UT	\$12,486	50		N N	N N	N		N N		03/30/20
AYOR	WOODS CROSS, UT	\$12,000	50		N N	N	N		N N		01/09/20
MAYOR	SPRINGVILLE, UT	\$11,730	50		- N	Y	N	Y	N N	N	12/12/20
MAYOR	PLEASANT VIEW, UT	\$11,076	50		N.	N	N		N N		09/19/20
AYOR	SANTAQUIN, UT	\$10,797	50		N	N	N		N N		01/10/20
MAYOR MAYOR	ROY, UT SYRACUSE UT	\$10,721 \$10,044	\$0 \$0		N N	N N	N N		Y Y		01/10/20/
MYOR	SMITHFIELD UT	\$10,044 \$9,873	50		N N	N N	N N		N N		12/13/20
AYOR	SOUTH WEBER CITY, UT	89.600	50		N N	N	N		N N		01/09/20
AYOR	WASHINGTON TERRACE, UT	\$9,600	50		N N	N	N	N	N N	N	01/09/20
AYOR	WEST BOUNTIFUL, UT	59,520	\$150	Vehicle Allowance	N	N	N		N N		01/09/20
AYOR	MORGAN CITY, UT	59,219 59,120	\$0 \$1.000	Phone Allowance	N N	N Y	N N		N N		03/13/20
MYOR	PAYSON, UT	\$9,120 \$9.000	\$1,080	Phone Allowance Travel Scipend	N N	Y	N		Y N		12/12/20/
AYOR	FILLMORE, UT	57,200	\$3,500	Herri olgeni	N N	Ý	N		YN		12/12/20
MYOR	LA VERKIN, UT	86.400	50		N N	N	N		N N		02/09/20
AYOR	ENOCH, UT	\$6,000	50		N N	N	N		N Y		01/12/20
AYOR	TREMONTON, UT	35,241	\$1,500	Once per term- Computer Allowance	N	Y	N		ΥY	Y	12/12/20
AYOR	SPRINGDALE, UT PLANDING, UT	\$4,917 \$4,700	50 50		N N	N N	N N		N N	N N	12/12/20
AVOR	PERRY UT	\$4,800	50 50		N N	N N	N N		N N		04/24/20
AYOR	BRIAN HEAD TOWN, UT	53,200	50		N N	N N	N N	N	N N	N	01/29/20
	january to me or				- "						
VERAGE		\$16,235	\$474								
MYOR	SOUTH OGDEN, UT	\$14,370	\$0		N	N	Υ	N	N N	N	01/05/201
	\$ DIFFERENCE % DIFFERENCE	-\$1,865 -13.0%									

Title	Entity	Annual Salary	Extra Pay	Extra Pay Desc	FT	Health	Ret	Dental	Life	491K	457	Updated
	GALT LAKE CITY, UT	\$20.291	50	Control Design	N.	Υ	Y	Y	γ	Υ		11.06/2018
CITY COUNCIL	SANDY, UT	\$24,333	50		N N	Y	Υ	Y	Υ	Υ		03/30/2018
	DRAPER, UT	\$23,400	50		N	Y	Υ	Y	Υ	Υ	N	07/17/2018
CITY COUNCIL	WEST VALLEY, UT	\$20,000 \$20,000	50		N N	Y	Y	Y.	Y	Y		11/05/2018
		\$18,000	50		N N	Y	v	Y	Y	Y		10/06/2017
	WEST JORDAN, UT	\$10,000	30		- Pi	-	Ŕ	÷	-	÷	TK	ULUNIZUIO
CITY COUNCIL		\$17,396	\$0 \$1,150		N N	Y	N	Y	N	N		11/05/2018
	OODEN, UT SOUTH JORDAN, UT	\$17,394	\$1,150	\$150 per year for apparel and \$1000 every other year for electronic equipment, communications (phone) allowence \$40 per month.	N N	Y	N	Y	Y	Y		10/16/2018
	LEHL UT	\$15,665	\$2,400	Phone Data Remountement	- N	Y	N	Ÿ	Ý	Ÿ		10/15/2018
	COTTONWOOD HEIGHTS, UT	\$15,091	50	P F Griel Grant Post Figure (Strategy)	N.	N	N	TN.	Ÿ	Ÿ		10/09/2017
CITY COUNCIL	MURRAY, UT	\$15,090	\$3,000	For Council-related expenses	N	Y	Υ	Y	N	Y	Υ	03/23/2018
CITY COUNCIL		\$15,006	50		N	N	N	N	N	N		09/14/2018
CITY COUNCIL		\$15,000 \$14,548	\$0 \$550		N N	Y	Y	Y	Y	Ÿ	Y	12/12/2017
CITY COUNCIL		\$14,545	\$100	1 councilmember is post refired; this and is to equalize with others.	N N	N Y	v	N	N Y	N Y		10/12/2018
	SPANISH FORK UT	\$13,656	50		N N	Y	v	Y	N	Ÿ	Ÿ	10/12/2018
	TAYLORSVILLE, UT	\$13,618	50		N.	Ý	Y	Ÿ	Y	Ÿ		01/09/2017
CITY COUNCIL	TOOELE, UT	\$12,504	\$8,510	RDA STIPEND & PHONE ALLOWANCE	N.	Y	Υ	Y	Υ	Υ		03/01/2018
CITY COUNCIL	SARATOGA SPRINGS, UT	\$11.717	50		N.	N	N	N	N	N		01/09/2017
	SOUTH SALT LAKE, UT HEBER CITY, UT	\$11,352 \$10,800	50 £3.580	Council chair \$300/mo and RDA stipend for all if accepted	N N	Y N	Y	Y	Y N	Y N	Y	11/06/2018 01/09/2017
	DELTA, UT	\$10,900	\$3,580 SD	Additional Board Compensation, i.e., Sewer & Power	N N	N V	N	N	N N	N N		01/09/2017
CITY COUNCIL		89,000	50		N N	N N	N	N	N	N		01/09/2017
CITY COUNCIL	CLEARFIELD, UT	88.880	50		N N	Y	Y	Y	N	Y		01/17/2017
CITY COUNCIL	SPRINGVILLE, UT	\$8,700	50		N N	Ý	N	Y	N	N		12/12/2018
CITY COUNCIL		\$8,656	50		N	N	N	N	Υ	Υ		01/10/2017
	MOAB, UT RIVERDALE, UT	56,652 56,505	50 50		N	N	N N	N	N	N		12/12/2018 01/09/2017
	FARMINGTON, UT	S8,505 S8,400	50		N N	N N	N	N N	N	N N		01/06/2017
	NORTH SALT LAKE, UT	58.400	50		- N	Y	N	Y	N	Y		01/09/2017
	IVINS, UT	\$8,286	80		N	N	N	N	N	N		05/18/2018
	BOUNTIFUL, UT	\$7,800	\$200	Vehicle Allowance	N N	Y	N	Y	Υ	N		12/12/2018
	ROOSEVELT, UT	\$7,800	50		N	N	N	N	N	N		12/12/2018
	CENTERVILLE, UT	\$7,500 \$7,344	50 50		N N	N N	N N	N N	N N	N N		01/03/2017
	MAPLETON UT	57,344 57,200	30 50		N N	N	N.	N N	N	N		01/10/2017
	PLEASANT GROVE, UT	57.200	50		N N	Y	N	Y	Ÿ	Y	N	02/28/2018
CITY COUNCIL	BLUFFDALE, UT	\$7,200	50		N.	N	N	N	N	N	N	12/13/2018
	GRANTSVILLE, UT	\$7,023	\$0		N	N	N	N	N	N		03/19/2018
	SANTA CLARA, UT BRIGHAM CITY, UT	96,720 96,634	50 50		N		N	N	N			12/12/2018
	ERIGHAM CITY, UT CLINTON, UT	36,034 56,000	30 50		N N	N N	N N	N	N	N		12/12/2018
	MERNAL, UT	36,492	50		- N	Y	~	- Y	Y	Ÿ		05/17/2018
	PAYSON, UT	56,400	\$1,200	Travel & Cell Phone Storend	N N	Ÿ	Y	Ÿ	Ÿ	Ÿ		01/09/2017
	KAYSVILLE, UT	\$6,120	50		N N	N	Υ	N	N	N		01/10/2017
	WOODS CROSS, UT	\$6,000	50		N N	N	N	N	N	N		01/09/2017
	AMERICAN FORK, UT SMITHFIELD, UT	\$6,000 \$5,900	\$3,000	Travel Stipend	N N	Y N	N N	N N	N N	N N		07/20/2017
	SANTAQUIN UT	85,777	50		N N	N N	N	N N	N	N		01/10/2017
	MORGAN CITY, UT	86,532	50		- N	N	N	N	N	N		03/13/2018
	WEST POINT CITY, UT	\$5,400	50		N.	N	N	N	N	N		01/09/2017
	WASHINGTON TERRACE, UT	\$4,800	50		N.	N	N	N	N	N		01/09/2017
	WEST BOUNTIFUL, UT	\$4,800	\$0	Marie Brown Challeng	N N	N	N	N	N	N		01/09/2017
CITY COUNCIL	NORTH LOGAN, UT	\$4,800 \$4,595	\$800	Miscellaneous Steipend	N N	N N	N N	N N	N N	N N	N N	12/12/2018 05/22/2018
	SOUTH WEBER CITY, UT	\$3,600	50		- N	N	N.	N N	N	N		01/09/2017
CITY COUNCIL		\$3,600	50		- N	N	N	N	N	N		12/12/2018
	FILLMORE, UT	\$3,600	50		N N	Y	N	Y	Υ	N		12/12/2018
CITY COUNCIL		\$3,200	50		N	N	N	N	N	N		02/09/2017
CITY COUNCIL	BRIAN HEAD TOWN, UT	\$3,200 \$2,735	\$0 \$1,500	Anna cartera conserva chance	N N	N V	N N	N	N	N		01/29/2018
CITY COUNCIL		\$2,735 \$2,405	\$1,500	Once per term- computer allowance	N N	N N	N.	N N	N	Ÿ		01/12/2018
CITY COUNCIL		52,400	50		- N	N N	N	N	N			04/24/2018
	PLEASANT VIEW, UT	\$2,100	50		- N	N	N	N	N	N		03/19/2018
AVERAGE		\$9,754	\$393									
												01/06/2018
	SOUTH OGDEN, UT S DIFFERENCE	59,509 -5245	\$0		N	N		N	N	N	N	V1.00:2010



South Ogden City 2018 Compensation Study-Total Compensation Value Core Benefit Cost Comparison

MANNY MAKERICAN FORK 18. LIFFOALE 18. LIFF	\$1,130.00 \$1,315.66 \$1,332.56 \$1,332.56	HSA \$138.00	532.22 \$90.00	Vision	\$4.50	20.86%	844	0.80%	3.00%	7.55%	Add \$	Addl %	Tot \$ \$1.304.72	Tot % 32.31%	Updated 0413/2017	\$81,812		\$100,000
BLUETDALE SHIAN HEAD TOWN DEDAR CITY DENTRAL DAVIS COUNTY SHIWER DENTRAL VALLEY WITER	\$1,315.68 \$1,332.58	0.10.00																
BRIAN HEAD TOWN CEDJAR CITY CIENTRAL DAWIS COUNTY SEWER CENTRAL VALLEY WATER	\$1,332.58			\$18.30	\$8.65	18.47%		0.57%	0.00.77	1.45%		7.50%	\$1.432.61	27.99%	0217/2017	\$81,185		
DEDAR GITY DENTRAL DAVIS COUNTY SEWER DENTRAL VALLEY WATER		\$300.00	\$100.66	\$16.76	\$8.55	18.47%		0.60%	-	7.55%			\$1,758.65	26.72%	09/15/2018	\$84,464		
DENTRAL DAVIS COUNTY SEWER DENTRAL VALLEY WATER		\$100.00	\$103.20	\$16.00	\$8.56	18.47%		0.60%	-	7.65%			\$1.184.76	26.72%	0310/0017	\$77.577	\$109,257	
CENTRAL VALLEY WATER	\$1,734.18	01100.00	\$50.33	\$10.00	\$35.00	18.47%		0.25%	_	7.55%			81 919 51	26.37%	07/00/2010			\$149.40
	\$1,892.16		\$111.55		\$44.00	25.00%		0.99%	-	1.45%			32:047.71	27.44%	07/06/2016			\$152.01
	\$1,623,24		\$107.86	\$19.65	\$9.90	20.54%		0.74%	_	7.65%			\$1.760.65	29.03%	07/06/2010			\$150.15
CLEARFIELD	31.074.62	\$131.04	593.91	\$21.60	\$02.64	18.47%		0.00%	-	7.65%			31.343.81	26.18%	02/21/2017			\$142.30
CLINTON	\$1,561.00	3131.54	\$118.90	\$15.15	\$16.50	25.52%		0.60%	-	7.55%		_	\$1,711.55	33.77%	03/16/2017	\$87,424		
COTTON/WOOD HEIGHTS	\$1,184,20	\$100.00	\$75.10	\$10.10	\$13.06	13.99%	\$0.20	\$0.60	-	7.55%		1.50%	\$1,373.16	23.23%	10/16/2018	\$78,093		
COTTONWOOD IMPROVEMENT DISTRICT	\$1,184,20	3100.00	\$104.24	\$15.93	\$42.02	18.67%	80.20	80.60	-	7.65%		1.09%	52.088.55	26.12%	07/03/2018	\$88,123		
		_		\$4.82	\$3,97			0.470	-	7,65%			\$1,384.79			\$81,912		
DAVIS COUNTY DRAFER	\$1,272.00	5010.00	\$104.00	84.62	\$15.07	22.47% 18.47%		0.47% \$17.56	-			_		30.59%	10/26/2017	\$87.072		
	\$1,651,60	\$200.00	\$115.90						-	7,55%			52:001:03	26.12%		\$80,608		
FARMINGTON	\$1,258.50		\$83.80	*** **	\$10.00	18.47%	1.40%	1.00%	-	7.55%	** ***		\$1,362.30	28.52%	03/13/2017			\$162.51
GRANTSVILLE	\$1,851.58		\$107.32	\$16.76		18.45%			-	1.45%	\$1,775.66		83,551.32	19.90%	03/20/2016	\$102,566		
HERRIMAN	\$1,304.00	\$180.00	\$103.00	\$23.00	\$14.00	18.47%			_	7.65%			\$1,624.60	26.12%	89/21/2017	\$82,548	\$114,078	
RON COUNTY	\$1,318.10	\$125.00	\$75.26	\$15.43	\$11.14	18.47%		0.42%	-	7.65%			81,544.93	26.54%	03/31/2017	\$81,809	\$113,444	
WINS	\$1,569.67				\$9.50	18,47%		0.80%	_	7,65%	\$4.50		\$1,603.67	26.72%	03/13/2017			\$145,98
JORDAN VALLEY WATER	\$1,509.96	\$106.00	\$103.91	\$22.50	0.02%	17.29%		0.52%	_	1.45%		12.40%	\$1,863.63	31.68%	07/03/2016			\$154,03
LA VERKIN	\$1,490.55		\$112.50	\$14.98	\$19.08	18,47%				7,65%			\$1,637.71	26.12%	02/09/2017	\$82,713		
LEHI	\$1,465.34	\$167.00	\$111.00	\$4.30	\$10.87	18,47%		0.48%		7,65%			\$1,758.51	26.60%	04/24/2016	\$84,402		
METROPOLITAN WATER, SALT LAKE & SANDY	\$1,562,45	\$353.25	\$102.76		\$19.95	18.67%		0.60%		7,65%	\$8.21		\$2,048.62	26.72%	02/14/2016			\$151,27
MOVALE	\$1,485.50		\$90.89		\$9.02	18,47%		0.60%		7,65%			\$1,585.41	26.72%	03/29/2017			\$145,74
MT. CLYMPUS IMPROVEMENT DISTRICT	\$1,405.38	\$300.00	\$100.66	\$16.76	\$13.50	18.47%	0.25%	0.90%		7.65%			\$1,836.30	27.27%	8100/2016	\$85,671		
MURRAY	\$1,267,82		\$83.45		\$7,50	18,47%		0.60%		7,65%		4.20%	\$1,379.15	30.92%	09/27/2010			\$147,47
NORTH DAVIS COUNTY SEWER	\$2,249.18		\$99.46		\$13.50	18.47%				7.65%			82,362.14	26.12%	07/16/2018	\$91,406	\$122,936	\$154,46
OGDEN	\$1,230.90	\$140.64	\$75.36		\$5.59	18.47%		0.55%		7.65%			\$1,453.59	26.67%	00/24/2010	\$80,778	\$112,446	\$144,11
OREM	5973.44	\$333.33	\$103.93		\$0.00	18.47%				1.45%		4.00%	\$1,410.79	23.92%	11/25/2017	\$78,888	\$109,868	\$140,84
PARK CITY	\$1,759.00		\$113.82		\$7.05	18,47%	0.01%	0.00%		7,55%	\$75.00		31,954.87	26.13%	07/08/2016	\$86,523	\$118,056	\$149,58
PARK CITY FIRE DEPT	\$1,497.00	5225.00	\$55.00		\$8.65	18.47%	0.01%	0.01%	-	1.45%			31,785.65	19.94%	02/25/2010	\$81,398	\$111,363	\$141.38
PAYSON	\$1,392.06	\$200.00	\$57.38		\$8.65	18.67%		0.79%		7.65%	\$3.40		\$1.661.49	26.91%	04/30/2016	\$83,393	\$115,120	\$146.84
PLEASANT VIEW	\$1,537,01		\$129.07		\$9.90	18,47%		0.50%	-	7,65%			\$1,675.96	26.62%	09/19/2016	\$83,422	\$115.077	\$146,73
PROVO	\$1,834,30				\$4.20	18,67%		0.32%	_	7,65%			31.838.50	26.44%	12/11/2017			\$148.50
RMERDALE	\$1,237,55		\$91.81		\$8.00	18,47%		0.59%	-	7,65%			\$1,337,36	26.71%	1013/2017	\$79.403		
RIVERTON	\$1,263,40		\$100.00		\$30.40	22.08%	\$63.60	\$57.07	-	1.45%			\$1.514.47	23.51%	03/13/2017	\$79.929		
ROOSEVELT	\$1,159,19	5243.75	\$67.50	\$10.85	\$48.00	18.47%	201.00	40	-	7.65%			\$1,529.29	26.12%	01/17/2017	\$81,411		
NOY WATER CONSERVANCY DISTRICT	\$1,489.00	00,10.70	\$100.18	\$14.98	\$10.85	18,47%		0.60%	_	7.85%			81.615.01	26.72%	07/06/2018	\$82,740		\$146.10
BANCY	\$1,371.04	\$83.33	\$43.71	\$14.00	\$7.25	18.47%		0.36%	-	1.45%	\$2.25		\$1,507.58	20.72%	00/30/2010	\$78.231		\$138.37
BANTAQUIN	\$1,385.00	404.00	\$126.30		\$16.01	18.47%		0.70%	-	7.65%	\$3.40	_	81,530.71	26.82%	03/15/2017	\$81,779		\$145,18
ENVERENTLE BASIN SPECIAL RECREATION DISTRICT	\$1,497.00	_	\$95.89		\$0.90	16.69%		0.70%	-	7.65%	96 53		81,610.32	24.54%	07/03/2010			\$143,86
SNYDERVILLE BASIN WATER REGLAVATION	\$1,412.00	\$197.00	\$101.00		\$15.98	18.47%	0.30%	1.01%	-	1.45%	\$180.76	3.00%	31 913 74	24.23%	02/25/2010	\$85,080		\$143,00
SOUTH DAVIS METRO FIRE AGENCY	\$1,412.00	3197.00	\$89.08	447.00	\$9.90	18.47%	0.30%	1.01%	-	7.55%	\$18U.70	3.00%	31,913.74	26.12%	07/03/0016	\$78,290	\$109,820	
				\$17.69					-		****				07/03/2016			\$156,54
SOUTH DAVIS SEMER DISTRICT	\$1,566.00	\$562.50	\$101.00	\$39.00	\$8.90	18,47%		0.60%	-	7,65%	\$206.00		32,485.40	26.72%				
SOUTH JORDAN	\$1,214.54	\$112.25	\$77.60		\$22.20	10.59%		0.60%	-	7.65%		_	31,428.59	24.94%	09/10/2016	\$79,589		\$142,05
SOUTH VALLEY WATER RECLANATION	\$2,547.12	4/10.00	\$148.20	81.85	\$8.00	20.15%			-	1.45%		_	\$2,703.32	21.60%	01/16/2016			3154,04
SPANISH FORK	\$1,403.16	\$133.33	\$91.32	\$4.52	\$10.00	18.47%		0.05%	-	7.65%		_	\$1,642.33	26.18%	05/02/2016			3145,88
SPRINGDALE	\$1,475.22	\$350.00			\$13.50	18.47%		6.00%	_	7,65%			\$1,838.72	32.12%	02/16/2017			\$154,18
ST, GEORGE	\$920.92				\$9.90	18.47%		1.00%	-	7.65%		1.25%	\$930.82	28.37%	02/06/2018	\$75,355		
SUMMIT COUNTY	\$1,497,00	\$208.33	\$106.00		\$5.58	18,47%	0.48%	0.60%		7,65%			\$1,816.91	27.20%	8190/2015			\$149,00
SYRACUSE	\$1,432.10	\$131.25	\$96.21		\$7.63	16.59%		0.52%		7.55%	\$3.00		\$1,670.19	24.86%	10/17/2017			\$144,90
TAYLOREVILLE-BENNION SPECIAL DISTRICT	\$1,891.60		599.48		\$9.90	17.90%		0.50%		7.66%	\$190.00		52,190.96	26.14%	07/03/2018	\$89,362		\$152,43
TIMPANOGOS SPECIAL DISTRICT	\$1,772.58		\$98.46			18.47%				7.65%			\$1,871.04	26.12%	67/13/2016	\$85,512	\$117,042	\$148,57
TOOELE .	\$1,130.98		\$75.23	\$14.00	312:19	18.47%	\$12.50	0.60%	\$4.00		\$3.40	2.70%	81,252.30	29.42%	08/16/0817	\$79,738	\$112,093	
TOOELE COUNTY	\$1,504.25		\$103.66		\$0.20	18.47%		0.00%		7.05%	\$3.40		\$1,677.53	26.18%	0217/2017	\$83,220	\$114,765	\$146,31
UNIFIED POLICE DEPARTMENT	31,541.07	\$225.00	\$84.50		\$3.40	18.47%		0.60%		1.45%			31,853.97	20.52%	8796/3816		\$112,638	
UTAH COUNTY	\$1,482.00	\$133.33	\$45.37		\$7.16	24.67%		0.58%		1.45%	\$2.60		\$1,671.46	26.70%	05212816	\$83,408	3115,083	3146,75
WASHINGTON CITY	\$1,563.24		\$48.40	\$20.00	\$7.25	18,47%		0.60%		7,65%	\$5.50	4.50%	\$1.644.39	31.22%	03/16/2017	\$85,343	\$118,148	\$150,95
WEBER BASIN WATER	\$1,516,31		\$84.12	\$2.96	\$15.00	21.66%		0.50%		7.65%			\$1,618.39	29.87%	07/03/2016	\$84,350	\$110,823	\$149,29
WEBER FIRE DISTRICT	\$489.30				\$10.05	23.41%			-	7,65%	\$100.00		\$690.35	31.06%	09/28/2017	\$72,722		
	-											AVERAGE	\$1,694	26.67%				\$147.00
														or These Sala	ries			\$100,00
201010001	44.470.00	0400.00	400 70		44.00	40.43		0.000	_	7.65%		_				\$83,724	\$115.404	\$147.08
SOUTH OGDEN		\$125.00			\$4.98			0.60%					\$1,697.01	26.72%	12/20/2018			
SOUTH OGDEN TOTAL COMPENSATION COSTS O	OMPARES TO	THE MARKET	SAMPLE	JROUP AV	EKAGES B	Y THESE S	AMOUNT	S AT THE S	BALARIE	SIDENTIF	TED IN ROW SE		+		\longrightarrow	0.07%	0.06%	0.06%

ATTACHMENT B

Plan for Burch Creek Park

Burch Creek Park - Illustrative

43rd St LDS

Burch Creek Park Master Plan January 15, 2019

Example Images













Playground near entry plaza









Custom designed restrooms



Water Play Feature



Legend

- Natural Grass Field
- Walking Trail
- Pretabricated Steel Picnic Shelter (24' x 24')
- A Hill Climb Play Feature
- 3 Fitness Station (Typ.) 5 Total
- Cabyrinth on Top of Hill
- Sledding Hill
- Prefabricated Steel Pavilion (32' x 32')
- Playground
- Entry Plaza with Runnel Water Feature
- Pickle Ball Courts 8 Total Small Shelters 4 Total
- Stormwater Retention Pond
- Restrooms

Description

A quintessential Neighborhood Park with regional craw and appeal, the design responds to the steep, hilly site and strong landcrams. The tall hilling becomes a primary destination and play/exercise station, while it's function as a popular skedding hill is maintained.

A small entry plaza adjacent to a 30-stall parking lot serves as the starting point for the hilltop journey, providing easy access to restrooms. The entry plaza includes a linear water feature, pavilions, a creative playground for smaller children and eight pickleball courts. A stormwalter detention poind is located at the western perimeter of the sile beyond the parking lot and well away from active park creas.

The long, linear concrete path currently located on the site is maintained as the primary pathway, tracing the lower stopes of the steep hill from east to west. The path provides access to the eartern exents of the park from the place and links with a neighborhood "shortcut", and multi-purpose fields to the north. The prominent, steep sloops of the hill can be reached in multiple ways, oling a dramatic and steep stolevay, by an accessible double-wirehold-pathway. And "through the off" appart of an elevated playground feature.

Simple enhancements to the top of the hill triansform it into a destination unto itself, where a range of active and possive activities are located. The crown of the hill a democrated by a circular path and a double row of large snade freet. A series of outdoor "fraining nodes" are everty dispersed along the act of the path, providing apportunities to exercise and train while enjoying hillipp views. The top of the stainway is marked by a unique thefield, and a labyrish is located at the center of the hill, providing a place for cortemplation. The traditional winter sleading hill is maintained, with loose groves of trees and shrubs defining the edges of the

While the fence dividing the park and school yard is maintained, a new access point is opened near the east edge of the park, providing access between the two areas. Multi-purpose fields are sited on the school grounds. Architecturally consistent inestroom buildings help to link the two sites into a single outdoor space.



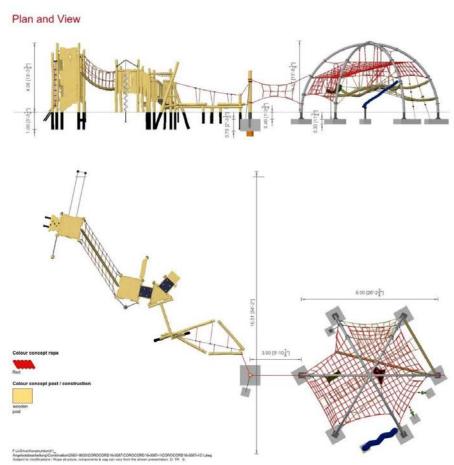




Water Play Feature



Pickleball Courts



All Abilities Playground - Creative Play Opportunities by Kompan



All Abilities Playground - Creative Play Opportunities by Kompan









All Abilities Playground - Creative Play Opportunities by Kompan









All Abilities Playground - Creative Play Opportunities by Kompan



A Unified Suite of Shelters and Structures - Poligon



Restroom Concept – Sparano + Mooney



Pickleball Shelters- Poligon

Pavilions, restrooms and shelters

The Hilltop Multiple ways to access and participate

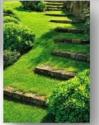












Hillclimb Play – Tower Series by Berliner



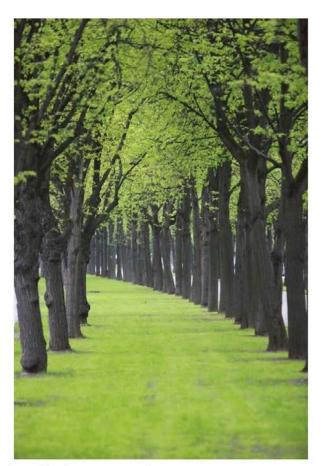




The Hilltop Multiple ways to access and participate







On the Top – exercise / walk / contemplate

_						 _
- ^	_	г А	α	1 N A		 _
_/\			1 ° 1	I IN /I	LN	 -10
ш				/.		

Presentation by Parks and Public Works Director Jon Andersen

South Ogden City Public Works 2018

Water

Sewer

Streets

Storm Water

Water Accomplishments 2018

Water Projects 2018

- 4 PRV'S rebuilt new valves & fittings
 - City Staff saved \$50,712.00
- Repaired roof vent -steel tanks to stay in compliance with State & Federal regulations
- Flushed Fire Hydrants throughout the City
- Installed 8 new inserta valves to help maintain waterlines/repaired 1 slide on a valve
- Completed the EPA UCMR 4 water samples
- (Unregulated Contaminant Monitoring Rule)
- Tested for 30 different Chemicals
- South Ogden City has completed 1-3 UCMR samples as well
- 1 new water service line SOJH restroom
- City Main Breaks
- 9 repaired
 Service Leaks
- Service Leaks
- Fire Hydrants
- 2 repaired
 - 1 replace with a new one



Water Goals 2018 & 2019

Radio Read Conversion:

- 357 radio reads installed
- 93% of the City connections on radio read
 - 4862 connections out of 5205 converted (343)

2019 Goals

Install/replace water line on 4500 S. East of Monroe

Install/replace waterline on Oakwood & Crestwood

Upgrade SCADA

Lead & Copper samples will need to be completed 2019(3 years)



PRV Repair 2018





Sewer Accomplishments 2018

- City responded to 9 calls
 - 2 City's main (roots)
 - 7 Homeowners sewer laterals
- Sewer Line Cleaning
- · Cleaned Various Areas in the City
 - 1st year of the 4 year process 3rd time through the City
- Contractor cleaned 68,177 ft. of sewer line
 - Cameraed 30,288ft. of sewer line
 - Repaired/Fixed 4 problems found from video
- Manhole Inspections
 - City crews inspected 1235 sewer manholes for problems and condition. (Completed annually for insurance)

Sewer Goals 2019 Continue sewer cleaning contract 2018 was the first year of the 4 year cycle to complete the whole City Sewer project 2019 Rebuild sewer from H-Guy Child to 5450 S. Manhole inspections/repair as needed Repair trouble spots as needed

Street Accomplishments 2018

Public Works crews used:

160 gal of traffic paint

176 tons of asphalt

53 tons of winter mix

581 tons of salt

66.28 tons of Ice Slicer

Contracted the striping of the roads (451 gal)

Replaced 30 flags at the two high visibility crosswalks

Changed out or replaced 48 signs throughout the City 33 signs for 40th Street project

Completed two flashers for school zones

Street Accomplishments 2018

1050 E. From Highway 89 to 5700 S. \$234,515.06

- 525 cubic yards removed
- 1,100 tons of new asphalt
- 40 linear ft. of curb & gutter
- Reconstructed 2 manholes

Crack Sealing Various City Roads - \$27,270.00

- Approximately 5.72 miles
- Spot repair of 7,500 sq ft \$ 23,000.00

Street Accomplishments 2018

Street Lights Upgrade

- 24 lights replaced to outages
- 1 pole replaced due to accidents metal
- Warranty period started 10-1-13
- Ends 10-1-23
- 18 month warranty on labor ended 4-1-1
- \$140 per hour

\$143 -\$184 37watt or 64 watt LEDS \$300

No longer make the Induction light \$500

Streets Goals 2018

Road Projects

- 45th S. East of Monroe
- Oakwood & Crestwood

Chip Seal/Slurry & Crack Seal - \$144525.00

Various city streets (70,500 sq yds)

Sidewalk annual repair

\$50,000.00

Street sign upgrade - \$15,000.00

- Visibility & new logo
- MUTCD Minimum Reflectivity Standards for Retro Reflective Signs



Storm Water Accomplishments & Goals 2018

Accomplishments

- Maintenance program 2nd year of the program
 - 2nd time going through the City
- Contract service to run lines(similar to sewer)
- 50,462 ft storm drain lines cleaned (9.5miles)
- Approximately 300 ft videoed
- Fixed a 2' section Meadows Area, communication line had bored through the storm drain line
- 44th & Adams repaired overflow
- Piped Burch Creek at Young Mazda Property \$157,587.16
- Weber County Storm Water Coalition (\$3250)
 - 5th year with Coalition fee
 - Public out reach compliance
 - (Changes Coming 2019)

Goals

- 40th St detention basin (impact fees)
- Total project \$769,500.00 (270,427.00 completed 2015)

 45^{th} S. East of Monroe (back yards)

Oakwood storm line

Reline Birch Creek Hollow between 4841 and 4831



Capital Outlay -Purchased

Streets

• Ten Wheeler (2004),

Utility Vehicle (Mule)

Loader (2004)	\$159,392.00	12-19-18
 Ingersoll Roller DD2 	\$51,900.00	9-17-18
• Leaf Vac	\$93,76.15	3-1-19
Chipper	\$36,329.40	8-14-19
Storm Drain -		
• Ford F550 4×4	\$73,167.76	2-15-18
<u>Parks</u>		
 Ford F550 4x4 (2) 	\$152,.405.72	2-15-19
 Jacobsen 11' Mower 	\$63,152.00	9-22-18
• Grasshopper Mowers (3)	\$51,135.05	8-22-18
Slope Mower	\$\$31,446.65	10-10-18
 Kubota 3600 L Tractor 	\$51,333.05	12-19-18

\$235,301.15

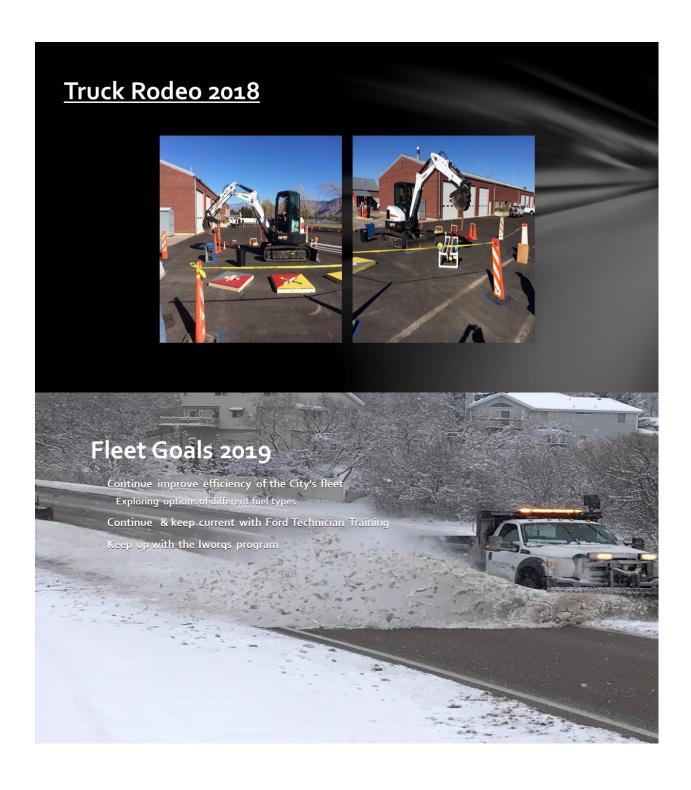
\$9,543.58

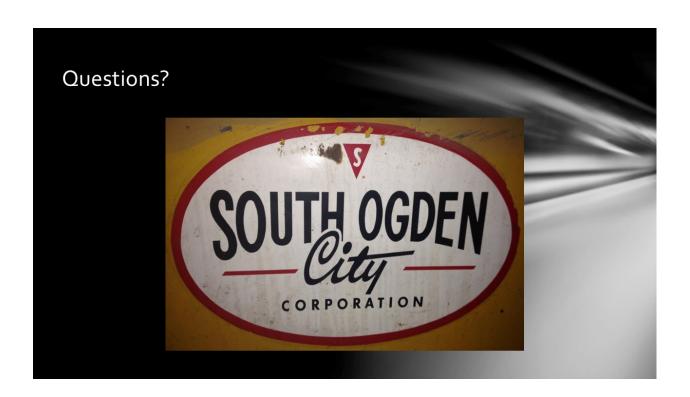
3-1-19

Capital Outlay - Purchased Water – SCADA \$150,000 • 2 3-ton (2004) \$419,859.80 3-1-19 Backhoe \$97,800.00 Police-• Ford Explorer Inceptor (2) \$63,688.00 6-19-19 • Ford Explorer (2) \$72,016.00 6-19-19 • Patrol Vehicles (2) \$67,250.00 3-1-19 Ford F150 \$44,089.00 3-1-19 • Patrol Vehicles (8) \$269,000.00 3-1-19 Capital Outlay - Leased **Police** Ford Explorers (3) \$15,000.00 1-15-19 <u>Fire</u> Ford F₁₅₀ \$5,000.00 1-14-19 **Public Works** Ford F150 (3) \$15,000.00 1-15-19









ATTACHMENT D

Presentation by Finance Director Steve Liebersbach

FINANCE

2019 AND BEYOND

1/31/2019

Steve - budget files - 18-19 budgt- FY 2019 budget graphs - council mtg 1-15-2019

Cindy - Accounts Payable



Jeannine – City Treasurer



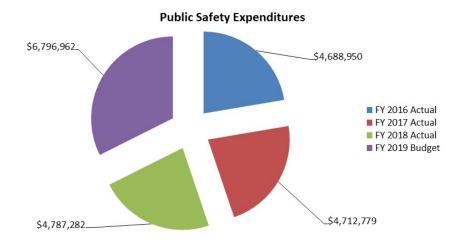
Leesa – City Recorder

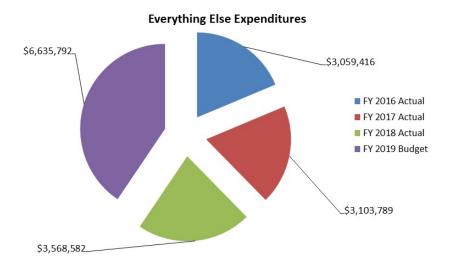


Government Categories

General Gov.				
	Council			
	Legal			
	Court			
	Administration			
	Non-Departmental			
	Elections			
	Bldg. & Grounds			
	Planning & Zoning			
PublicSafety				
	Police			
	Fire			
	Inspections			
All Else				
	Streets			
	Parks			
	Recreation			
	Transfers			

\$2,650,810 \$2,147,659 FY 2016 Actual FY 2017 Actual FY 2018 Actual FY 2019 Budget





December 31, 2018

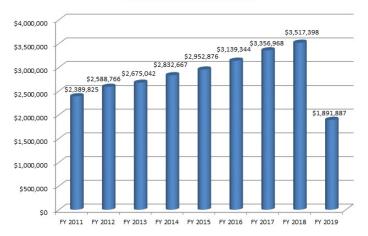
- Revenue over expenditures = \$583,879.58
 - Continue to increase over next 3 months
 - · Police vehicles
 - Street equipment & sidewalk projects
 - Parks equipment, RAMP projects & Burch Creek

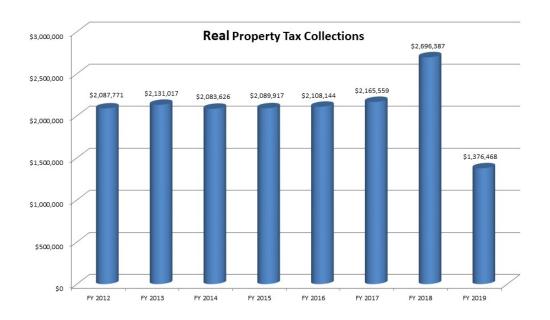
Budget vs. Actual

- · Items to consider in future budget amendment
 - Grant monies moved to FY 2020
 - RAMP & Outdoor Recreation
 - Fleet lease payment adjustments
 - Surplus property sales

outil O	gden City Vehicle & Equipr	Herri Lease L	10 CH 16			
Quantity	Type/Style/Model	Department	Estimated Price	Price Paid	Difference	Date Paid
1	Ford - F150	Police K-9	\$44,089.00			
2	1-ton w/plow & sander	Parks	\$145,430.00			
1	Big Mower 11' or greater	Parks	\$61,915.00	\$63,152.00	\$1,237.00	8/27/2018
3	Grasshopper	Parks	\$51,135.00	\$51,135.00	\$0.00	8/27/2018
1	Slope Mower	Parks	\$28,241.00	\$31,446.00	\$3,205.00	10/22/201
2	3-ton w/plow & sander	Streets	\$409,656.00			
1	Leafe Vac	Streets	\$86,000.00			
1	Chipper	Streets	\$40,366.00	\$36,329.40	(\$4,036.60)	8/27/2018
1	Backhoe	Streets	\$97,800.00	\$57,800.00	(\$40,000.00)	8/27/2018
1	10 wheeler w/plow & sander	Streets	\$229,270.00			
1	Loader	Streets	\$159,392.00	\$159,392.00	\$0.00	1/7/2019
1	Ford F-550	Storm	\$72,715.00			
1	SCBA filling station	Fire	\$65,000.00	\$55,846.00	(\$9,154.00)	11/20/201
1	SCBAs	Fire	\$42,000.00	\$50,154.00	\$8,154.00	11/7/2018
2	Ford Explorer Interceptor	Police	\$63,688.00			
2	Ford Explorer Interceptor	Police	\$72,016.00			
2	Patrol vehicles	Police	\$67,250.00			
1	Ingersoll roller DD32	Streets	\$55,250.00	\$51,900.00	(\$3,350.00)	10/22/201
1	Kubota 3600 L tractor	Parks	\$51,000.00	\$51,333.05	\$333.05	1/7/2019
1	Bobcat utility vehicle (Kawasaki mule)	Parks	\$9,543.00	\$9,543.58	\$0.58	9/26/2018
			\$1,851,756.00	\$618,031.03	(\$43,610.97)	

Sales Tax Historical Data





Strategic Goals & Objectives

- 1 Streets
- 2 Employee Compensation Plan/Philosophy
- 3 Parks
- 4 Ambulance Fund

Street Funding (FY 2020 Est)

- \$653,608 class 'c' monies
- \$254,295 prop 1 monies
- \$508,800 RIF monies
- \$173,322 3% utility franchise fee (possibly)
- (\$245,000) class 'c' debt service
- \$1,345,025 available for projects & repairs

Employee Compensation

- · Plan & Philosophy
 - Analyze info
 - Adopt a plan of action
 - Implement plan of action

Parks – Burch Creek & Others

- Pay as you go vs. bonding options:
- \$2,500,000 bond 15 year or 20 year
 - -15 year debt service = \$218,387
 - -20 year debt service = \$181,003
- Dedicated revenue stream
 - \$173,322+ from 3% utility franchise fee
- Unfunded debt service
 - \$45,065 versus \$7,681
 - Parameters resolution to come soon

Ambulance Fund

- Washington Terrace pulls out of consolidation
- \$30,500 \$42,700 /month of revenues
- Y-T-D (\$123,414) in the red
 - Revenues short \$20,569 per month
- New ideas and new numbers
 - Options to entertain coming forth