

MEMORANDUM

TO: Mayor and City Council

FROM: Matthew J. Dixon, City Manager

RE: Oct. 05, 2020 Council Meeting

WORK SESSION

- Goal 4.3 Affordable Housing Project(s). Doug Gailey will review this goal with the council and talk about available funding for affordable housing-related projects. He also has some examples of how other cities are utilizing affordable housing funds in their cities. Staff would like council direction on how you would like to contribute to aiding in the development of more affordable housing in the city.
- Evelyn Drive/40th Street Property This will be a follow up discussion regarding the council's desires for the future development of this property. Ideas include a small pocket/neighborhood park, welcome to South Ogden sign, sell the property for development, etc.

DISCUSSION/ACTION ITEMS

Resolution 20-32 – Amending the FY2021 Budget - This is a small amendment to the current year
budget dealing with the Water Fund. This amendment includes budgeting monies in the Water Fund
to cover the project costs associated with making improvements to the water tanks at 5600 S.
Harrison Blvd. and replacing the water lines below the tanks. These project costs were not included
in the original FY2021 Budget.

DISCUSSION ITEMS

• *Traffic Control on Monroe Blvd at approximately 4400 S.* – Chief Parke will review his recommendations regarding the placement and type of traffic control signage, crosswalks, etc. for this mid-block street crossing. This will allow the council an opportunity to have additional discussion and to direct staff on how you would like to proceed.

South Ogden City, UT 84403



NOTICE AND AGENDA SOUTH OGDEN CITY COUNCIL WORK SESSION

TUESDAY, OCTOBER 6, 2020 WORK SESSION - 5 PM COUNCIL MEETING - 6 PM

Notice is hereby given that the South Ogden City Council will hold their regularly scheduled work session at 5 pm Tuesday, October 6, 2020. The meeting will be located at City Hall, 3950 Adams Ave., South Ogden, Utah, 84403, in the city council chambers. The meeting is open to the public; however, the city will abide by all COVID-19 restrictions in place at the time of the meeting, including social distancing and number of people allowed to gather at one time. No action will be taken on any items discussed during pre-council work sessions. Discussion of agenda items is for clarification only. Some members of the council may be attending the meeting electronically.

WORK SESSION AGENDA

- I. CALL TO ORDER Mayor Russell Porter
- II. REVIEW OF AGENDA
- III. DISCUSSION ITEMS
 - **A.** Discussion on Strategic Plan Goal 4.3: Identify & Implement Ways the City Can Assist in Creating More Affordable Housing
 - **B.** Evelyn Drive/40th Street Property
- IV. ADJOURN

Posted to the State of Utah Website October 2, 2020

The undersigned, duly appointed City Recorder, does hereby certify that a copy of the above notice and agenda was posted at the Municipal Center (1st and 2nd floors), on the City's website (southogdencity.com) and emailed to the Standard Examiner on October 2, 2020. Copies were also delivered to each member of the governing body.

Leesa Kapetanov, City Recorder

In compliance with the Americans with Disabilities Act, individuals needing special accommodations (including auxiliary communicative aids and services) during the meeting should notify the City Recorder at 801-622-2709 at least 48 hours in advance.

STAFF REPORT

SUBJECT: Use of RDA housing funds

AUTHOR: Doug Gailey
DEPARTMENT: Administration
DATE: October 6, 2020



RECOMMENDATION

Pleasure of the Council

BACKGROUND

In accordance with state law, money has been set aside for use to facilitate an affordable housing program. There is approximately \$88,000 dollars that has been earmarked for this use from the Hinckley Commons project area. In 2022, more money is also expected to be earmarked for use from current Redevelopment Project areas. According to state law, there are restrictions on what the money can be used for. The 2022 strategic plan lists a goal "To identify and implement ways the City can assist in creating more affordable housing.

ANALYSIS

Staff is looking for direction to narrow the options for using the funds. The restrictions include:

- i. Pay part or all of the cost of land or construction of income targeted housing;
- ii. Pay for rehabilitation of existing income targeted housing within the city;
- iii. Promote income targeted housing in the city;
- iv. Address housing-related issues in a blight based project area;
- v. Lend, grant, or contribute money to/for income targeted housing within the boundary of the agency;
- vi. Replace housing units lost as a part of the development of the project area;
- vii. Make payments on housing-related bonds;
- viii. Relocate mobile home park residents displaced by development of the project area;
- ix. Transfer funds to the city to offset the city's annual contribution to the Homeless Shelter Cities Mitigation Restricted Account.

Obviously not all of these allowable expenditures would be appropriate in South Ogden, but it is the complete list from Utah Code 17C-1-412(1)(a);

An additional restriction is that the families in the target area must be making less than 80% of the County median household income. According to the latest information on Census Bureau website, the 2018 median household income was \$64,636; that means that families in the target area would need to make less than \$51,708.80.

SIGNIFICANT IMPACTS

None

ATTACHMENTS



NOTICE AND AGENDA SOUTH OGDEN CITY COUNCIL MEETING

TUESDAY, OCTOBER 6, 2020
WORK SESSION — 5 PM
REGULAR COUNCIL MEETING - 6 PM

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CITY COUNCIL MEETING AGENDA

- I. OPENING CEREMONY
 - A. Call to Order Mayor Russell Porter
 - B. Prayer/Moment of Silence -
 - C. Pledge of Allegiance Council Member Jeanette Smyth
- II. PUBLIC COMMENTS This is an opportunity to address the mayor and council with any concerns, suggestions, or praise. No action can or will be taken at this meeting on comments made. *Please limit your comments to three minutes.*
- III. RESPONSE TO PUBLIC COMMENT
- IV. RECOGNITION OF SCOUTS AND STUDENTS
- V. CONSENT AGENDA
 - **A.** Approval of September 15, 2020 Council Minutes
 - **B.** Approval of Proclamation Declaring October 4-10 as Fire Prevention Week in South Ogden

VI. PUBLIC HEARING

To Receive and Consider Comments on Proposed Amendments to the FY2021 Budget

VII. DISCUSSION / ACTION ITEMS

A. Consideration of **Resolution 20-32** – Amending the FY2021 Budget

VIII. DISCUSSION ITEMS

A. Traffic Control on Monroe

IX. REPORTS/DIRECTION TO CITY MANAGER

- **A.** City Council Members
- B. City Manager
- C. City Attorney
- **D.** Mayor

X. ADJOURN

Posted to the State of Utah Website October 2, 2020

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Leesa Kapetanov, City Recorder



MINUTES OF THE SOUTH OGDEN CITY COUNCIL WORK SESSION AND CITY COUNCIL MEETING

TUESDAY, SEPTEMBER 15, 2020

WORK SESSION - 5 PM IN COUNCIL ROOM

COUNCIL MEETING - 6 PM IN COUNCIL ROOM

WORK SESSION MINUTES

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COUNCIL MEMBERS PRESENT

Mayor Russell Porter, Council Members Sallee Orr, Brent Strate, Susan Stewart, Mike Howard, and Jeanette Smyth Note: Council Member Smyth joined the meeting via the Microsoft Teams meeting app.

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STAFF MEMBERS PRESENT

City Manager Matt Dixon, Assistant City Manager Doug Gailey, Parks and Public Works Director Jon Andersen, Assistant Fire Chief Clinton Miner, Police Chief Darin Parke, Information Services Manager Brian Minster, Special Events Coordinator Jamie Healy, and Recorder Leesa Kapetanov Note: Assistant City Manager Doug Gailey joined the meeting via Microsoft Teams.

121314

CITIZENS PRESENT

Boyd Vieweg, Jim Rhoades

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Note: The time stamps indicated in **blue** correspond to the audio recording of this meeting, which can be found by clicking the link

https://www.southogdencity.gov/document_center/Sound%20Files/2020/CC200915_1706.mp3 or by requesting a copy from the office of the South Ogden City Recorder.

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CALL TO ORDER

• Mayor Porter called the meeting to order at 5:08 pm and entertained a motion to begin. 00:00:00

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Council Member Howard so moved, followed by a second from Council Member Strate. Council Members Orr, Strate, Stewart, Howard, and Smyth all voted aye.

35 36 II. REVIEW OF AGENDA 37 This item did not take place. 38 39 40 41 III. **DISCUSSION ITEMS** 42 The mayor went to Item B first 43 44 **B.** Affordable Housing 45 Jim Rhoades and Boyd Vieweg, representatives of SOLV, were present for this discussion. 46 They gave a presentation (see Attachment A) to the council concerning micro townhomes 47 as a solution to affordable housing. 48 00:00:40 49 Discussion 00:17:00 50 51 The council asked that the planning commission look at making the code more accessible for 52 smaller development such as tiny homes, micro townhomes, and ADUs. 53 54 55 **ADJOURN** 56 IV. 57 At 6:04 pm, Mayor Porter called for a motion to adjourn the work session. 58 59 Council Member Howard moved to adjourn, followed by a second from Council Member Strate. 60 The voice vote was unanimous in favor of the motion. 61 00:57:03

63 COUNCIL MEETING MINUTES 64 65 66 67 COUNCIL MEMBERS PRESENT 68 Mayor Russell Porter, Council Members Sallee Orr, Brent Strate, Susan Stewart, Mike 69 Howard, and Jeanette Smyth Note: Council Member Smyth joined the meeting via the 70 Microsoft Teams meeting app. 71 72 STAFF MEMBERS PRESENT 73 City Manager Matt Dixon, City Attorney Ken Bradshaw, Assistant City Manager Doug 74 Gailey, Finance Director Steve Liebersbach, Parks and Public Works Director Jon Andersen. 75 Assistant Fire Chief Clinton Miner, Police Chief Darin Parke, Information Services Manager 76 Brian Minster, Special Events Coordinator Jamie Healy, and Recorder Leesa Kapetanov 77 Note: City Attorney Ken Bradshaw, Assistant City Manager Doug Gailey, and Police Chief 78 Darin Parke joined the meeting via Microsoft Teams. 79 80 CITIZENS PRESENT 81 Brissa Christensen, Jean Vaniman Schoen, Bruce & Joyce Hartman 82 83 84 Note: The time stamps indicated in blue correspond to the audio recording of this 85 meeting, which can be found by clicking this link 86 https://www.southogdencity.gov/document_center/Sound%20Files/2020/CC200915_1806.mp3 87 or by requesting a copy from the office of the South Ogden City Recorder. 88 89 90 OPENING CEREMONY 91 | 92 A. Call To Order 93 Mayor Porter called the meeting to order at 6:07 pm and called for a motion to convene 94 00:00:00 95 96 Council Member Howard so moved, followed by a second from Council Member Strate. 97 In a voice vote Council Members Orr, Strate, Stewart, Howard, and Smyth all voted aye. 98 99 **B.** Prayer/Moment of Silence 100 The mayor led those present in a moment of silence. 101 102 C. Pledge Of Allegiance 103 Council Member Mike Howard led the Pledge of Allegiance. 104

106 II.	PUBLIC COMMENTS			
107	Brissa Christensen	00:01:21	Ms. Christensen made comments concerning the	
108			city's response to the recent wind storm.	
109	Mayor's response	00:09:50		
110	Brittany Moore	00:17:51	Comments on city's response to wind storm	
111				
112	There were no online comments.			
113				
114 115 .	RESPONSE TO PUBLIC COMMENT			
116 117	See mayor's earlier response			
118 119				
120 IV.	RECOGNITION OF SCOUTS/STUDENTS PRESENT			
121	No scouts or students were present.			
122				
123 124				
124 125 V .	CONSENT AGENDA			
126	A. Approval of September 1, 2020 Council Minutes			
127	B. Set Date for Public Hearing (October 6, 2020 at 6 pm or as soon as the agenda permits) to			
128	Receive and Consider Comments on Proposed Amendments to FY2021 Budget			
129	receive and consider comments on Proposed Finiciaments to P 12021 Badget			
130	 Mayor Porter asked if there were any questions or comments concerning the consent agenda. 			
131	Council Member Stewart pointed out an omission in the minutes.			
132	00:21:37			
133				
134			e the consent agenda with the correction. The	
135		uncil Member l	Howard. The voice vote was unanimous in favor	
136	of the motion.			
137 138				
139				
140 VI.	PUBLIC HEARING			
141		to on the Propos	and Addition of a Pusiness License for Posidential	
141	Facility for Disabled Persons	us on the Propos	sed Addition of a Business License for Residential	
143	Tachity for Disabled Leisons			
144	 Mayor Porter called for a m 	notion to enter in	ato a public hearing for the reason stated.	
145		00:22:54	1	
146				
147	Council Member Orr so moved	, followed by a	a second from Council Member Howard. All	

present voted aye.

149			
150	 Staff overview 	00:23:16	
151	• Discussion	00:24:48	
152		ent from those present concerning this item. The mayo	or called for
153	_	c hearing but keep the online comment open for five more	
154	a motion to close the paon	t hearing but keep the offine comment open for five mon	.c illinutes.
155	Council Member Strate moved to	o close the public hearing. Council Member Howar	d sacandad
156	the motion. All present voted ay		u seconded
157	the motion. An present voted ay	c.	
158			
159			
160 <mark>VII</mark> .	DISCUSSION/ACTION ITEMS		
			1.11.1
161		e 20-22 – Amending the Consolidated Fee Schedule for the	ie Addition
162	·	esidential Facilities for Disabled Persons	
163	• Discussion	00:26:40	
164	•	nformed the mayor the online comment time had clos	sed and no
165	comments had been ma		
166		00:35:06	
167	• Motion	00:35:38	
168			
169		oved to approve Ordinance 20-22. The motion was	
170	-	th. Mayor Porter asked if there was further discu	ssion, and
171	seeing none, he called the		
172		Council Member Orr - Yes	
173		Council Member Strate - Yes	
174		Council Member Stewart- Yes	
175		Council Member Howard - Yes	
176		Council Member Smyth - Yes	
177			
178	Ordinance 20-22 was adop	ted.	
179			
180			
181			
182 B	Consideration of Resolution 20	0-31 – Approving an Agreement with Hogan Construction	on for
183	Construction of Club Heights F	Park Phase I	
184	 Staff overview 	00:36:10	
185	 Discussion 	00:42:43	
186	 Motion 	00:53:21	
187			
188	Council Member Strate mo	ved to adopt Resolution 20-31. Council Membe	r Stewart
189	seconded the motion. After	determining there was no more discussion, the mayor	called the
190	vote:		
191		Council Member Smyth - Yes	
192		Council Member Howard - Yes	

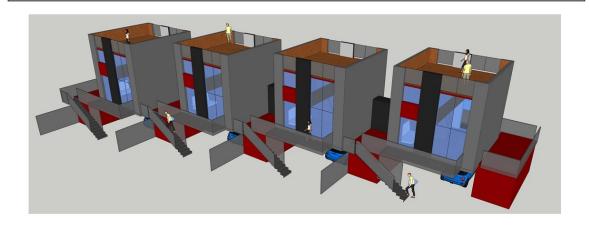
193		Council Member Stewart -	No
194		Council Member Strate -	Yes
195		Council Member Orr -	Yes
196			
197	The motion stood.		
198			
199			
200			
20 ⅓ III.	REPORTS/DIRECTION TO CITY MA	NAGER	
		WAGEN	
202	A. <u>City Council Members</u>		
203	• Council Member Strate -	00:54:10	
204	 Council Member Smyth - 		
205	 Council Member Stewart 	- 01:06:58	
206	 Council Member Howard 	- 01:07:35	
207	 Council Member Orr - 	01:14:39	
208	B. City Manager	01:17:42	
209	C. City Attorney	01:24:21	
210	D. Mayor Porter	01:25:04	
211			
212			
213			
214			
215 IX.	ADJOURN		
216	At 7:35 pm, Mayor Porter called fo	r a motion to adjourn	
217	7tt 7.33 pm, wayor rotter caned to	01:27:37	
218		01.27.57	
218	Council Mombon Howard so ma	yed followed by a good fun	m Council Mombon Strate The
	Council Member Howard so mo		n Council Member Strate. The
220	voice vote was unanimous in favo	or of the motion.	
221			
222			
223			
224			
225			
226			
227			
228			
229			
230	I hereby certify that the foregoing is a	true, accurate and complete record	of the South Ogden City Pre-Council
231	Work Session and Council Meeting he		and a second control of the control
232	on seed and couldn't recting he	12 1236ag, September 15, 2020.	
233	Alexa Banetonam		Leesa Kapetanov,
234	City Recorder	Date Approved by the C	_
234	City Recorder	Date Approved by the Cl	ny Councii

ATTACHMENT A

Presentation by Boyd Vieweg and Jim Rhoads

SOLV: A Housing Solution Company

Mass-production of Innovative, Not-So-Big ADUs & Townhomes



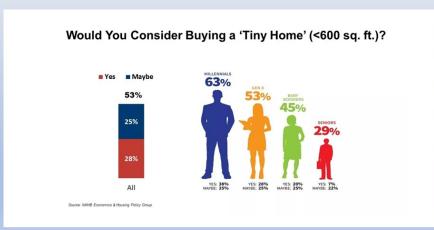
Today's Presentation

- ✓ Brief Market & Demographic Synopsis
- √ 3 Words: Equity, Dignity & Attainability
- √ Challenges with zoning ordinances
- √ Key Assumptions
 - √ Utah's housing has reached crisis level
 - √Traditional development practices led to current crisis
 - ✓ Most cities place value in home ownership
 - ✓ Important demographic to attract/serve:
 - ✓ Young families & 'new' demographics
 - ✓ Professionals including teachers, law enforcement, etc

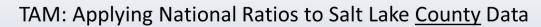
Problem: Affordability (US)

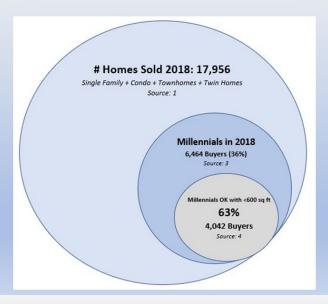


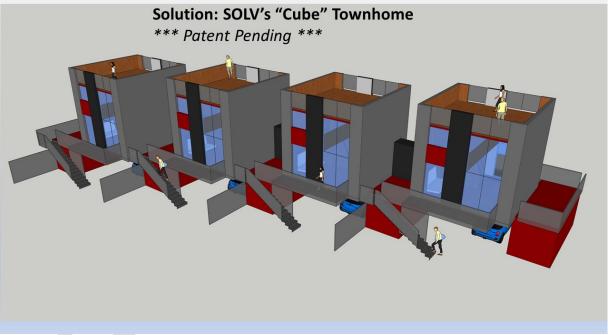
Solution: Smaller Homes



Source: Nat'l Assoc of Home Builders Economics & Housing Policy Group Feb2018







Key Benefits of Micro-townhome

- Equity/ownership
- No common walls quiet & private
- Yard space pets, etc.
- Rooftop outdoor space view
- Covered parking
- Storage
- Floor-to-ceiling glass = wow factor + abundant natural light

Summary

- ✓ Equity, Dignity & Attainability
- ✓ Creating Ownership Solutions for Key Buyers
- √ Flexibility & Adaptability Required

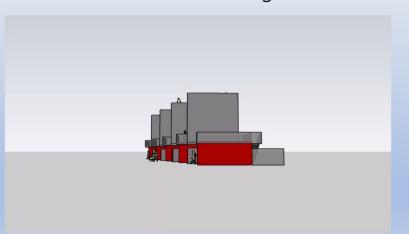
Zoning Challenges

- ✓ Maximum Density Per Acre
 - ✓ Not equipped for small units
- ✓ Minimum Parking Requirements
- ✓ Time Constraints
 - ✓ Multi-step approval process
 - ✓ Flexibility for planners
- ✓ This approach could utilize 'odd'
 lots that might not be developed
 otherwise. Consider allowing
 limited multi-family
 developments within singlefamily zoning districts



Solution: SOLV's "Cube" Townhome

*** Patent Pending ***



Proclamation

Declaring October 4-10, 2020

As

"Fire Prevention Week"

In South Ogden City

Whereas,	the city of South Ogden City, UT is committed to ensuring the safety and security of all those living in and visiting South Ogden; and
Whereas,	fire is a serious public safety concern both locally and nationally, and homes are the locations where people are at greatest risk from fire; and
Whereas,	home fires killed more than 2,630 people in the United States in 2017, according to the National Fire Protection Association® (NFPA®), and fire departments in the United States responded to 357,000 home fires; and
Whereas,	cooking is the leading cause of home fires in the United States where fire departments responded to more than 173,200 annually between 2013 and 2017; and
Whereas,	two of every five home fires start in the kitchen with 31% of these fires resulting from unattended cooking; and
Whereas,	more than half of reported non-fatal home cooking fire injuries occurred when the victims tried to fight the fire themselves; and
Whereas,	children under five face a higher risk of non-fire burns associated with cooking than being burned in a cooking fire
Whereas,	South Ogden's residents should stay in the kitchen when frying food on the stovetop, keep a three-foot kid-free zone around cooking areas and keep anything that can catch fire away from stove tops; and
Whereas,	residents who have planned and practiced a home fire escape plan are more prepared and will therefore be more likely to survive a fire; and
Whereas,	working smoke alarms cut the risk of dying in reported home fires in half; and

Whereas, South Ogden's first responders are dedicated to reducing the occurrence of home fires and home fire injuries through prevention and protection education; and Whereas, South Ogden's residents are responsive to public education measures and are able to take personal steps to increase their safety from fire, especially in their homes; and the 2020 Fire Prevention Week theme TM, "Serve Up Fire Safety in the Whereas, Kitchen!!" effectively serves to remind us to stay alert and use caution when cooking to reduce the risk of kitchen fires. Now, therefore, I, Russell L. Porter, Mayor of South Ogden City do hereby proclaim October 4-10, 2020 Fire Prevention Week in South Ogden City, and I urge all the people of South Ogden by checking their kitchens for fire hazards and using safe cooking practices during Fire Prevention Week 2020, and to support the many public safety activities and efforts of South Ogden's fire and emergency services. Dated this 6th day of October, 2020. Russell Porter, Mayor Attest: Leesa Kapetanov, CMC, City Recorder

STAFF REPORT

SUBJECT: Public Hearing on FY 2021 Budget Amendment

AUTHOR: Steve Liebersbach

DEPARTMENT: Finance

DATE: October 06, 2020



RECOMMENDATION

Staff recommends the City Council approve the budget amendments as presented in Resolution 20-32.

BACKGROUND

City Council can approve budget amendments at any time throughout the fiscal year to modify the adopted budget to incorporate necessary changes.

ANALYSIS

The budget amendment will have an impact on the Water Fund. This amendment it to incorporate the project approved by City Council and awarded to Staker Parsons for the Steel Tanks Waterline Replacement Project.

SIGNIFICANT IMPACTS

Impacts are outlined in the budget amendment.

ATTACHMENTS

The budget amendment proposal is attached for your review.

RESOLUTION NO. 20-32

A RESOLUTION OF SOUTH OGDEN CITY, UTAH, AMENDING THE CITY'S 2020-2021 BUDGET BY MAKING CERTAIN CHANGES TO VARIOUS OF THE CITY'S FUNDS AND COMPENSATION PLANS; ACCOUNTING FOR REVENUE AND EXPENDITURE CHANGES; MODIFYING PRIOR CITY ORDINANCES AS NECESSARY, BY THESE ACTIONS; AND ESTABLISHING AN EFFECTIVE DATE.

SECTION I - RECITALS

WHEREAS, the City of South Ogden City ("City") is a municipal corporation duly organized and existing under the laws of Utah; and,

WHEREAS, the city Council finds that in conformance with Utah Code (UC") §10-3-717, the governing body of the city may exercise all administrative powers by resolution; and,

WHEREAS, the city Council finds that in conformance with UC §10-3-702, the governing body of the city may pass any ordinance to regulate, require, prohibit, govern, control or supervise any activity, business, conduct or condition authorized by State law or any other provision of law; and,

WHEREAS, the city Council finds that certain exigencies of city governmental operations require amendments be made to the current city budget and related documents; and,

WHEREAS, the city Council finds that UC §10-6-119 provides authority for amending the City's budget as necessary; now,

THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF SOUTH OGDEN THAT THE SOUTH OGDEN CITY BUDGET AND STAFFING DOCUMENT FOR FISCAL YEAR 2020-2021 BE, AND THE SAME HEREBY IS, AMENDED AS FOLLOWS:

SECTION II - CHANGES TO BUDGET

Those changes set out in **Attachment "A"** of the 6th day of October, 2020, attached, and incorporated as if set out, as those changes affect and adjust the previously authorized budgets and staffing provisions, including compensation schedules of various city departments and funds represented, ought to be, and the same are, amended, readopted and enacted as amendments to the fiscal year 2020-2021 Budget for South Ogden City.

The foregoing recitals are fully incorporated herein.

SECTION III - PRIOR ORDINANCES AND RESOLUTIONS

The body and substance of all prior Ordinances and Resolutions, together with their provisions, where not otherwise in conflict with this Ordinance, are reaffirmed and readopted.

SECTION IV - REPEALER OF CONFLICTING ENACTMENTS

All orders, ordinances and resolutions regarding the changes herein enacted and adopted which have heretofore been adopted by the City, or parts thereof, which conflict with this Ordinance Amendment, are, for such conflict, repealed, except this repeal shall not be construed to revive any act, order or resolution, or part thereof, heretofore repealed.

<u>SECTION V</u> - <u>SAVINGS CLAUSE</u>

If any provision of this Ordinance shall be held or deemed to be or shall be invalid, inoperative or unenforceable for any reason, such reason shall not render any other invalid, inoperative or unenforceable to any extent whatever, this Ordinance being deemed to be the separate independent and severable act of the City Council of South Ogden City.

SECTION VI - DATE OF EFFECT

This Ordinance shall be effective on the 6th day of October, 2020, and after publication or posting as required by law.

DATED this 6th day of October, 2020

	SOUTH OGDEN, a municipal corporation
Attested and recorded	by: Russell Porter, Mayor
Leesa Kapetanov, CMC	

ATTACHMENT "A"

RESOLUTION NO. 20-32

A Resolution Of South Ogden City, Utah, Amending The City's 2020-2021 Budget By Making Certain Changes To Various Of The City's Funds And Compensation Plans; Accounting For Revenue And Expenditure Changes; Modifying Prior City Ordinances As Necessary, By These Actions; And Establishing An Effective Date.

06 Oct 20

[Attachment to be provided by Finance Director]

South Ogden City

October 06, 2020 Fiscal Year 2021 Budget Amendment

51-40-670 Steel Tanks H2Oline Replacement 51-30-890 Appropriation of Fund Balance - Water Fund * Fund this waterline project

Current Budget	New Budget	Difference +/-	
\$0.00	\$489,090.00	\$489,090.00	
\$748,695.00	\$1,237,785.00	\$489,090.00	

STAFF REPORT

SUBJECT: Mid-block pedestrian crossing at 4400 South

Monroe Blvd.

AUTHOR: Chief Parke

DEPARTMENT: Police DATE: 10/5/2020



RECOMMENDATION

This is a continuation of the discussion regarding the Mid-block pedestrian crossing at 4400 South Monroe.

BACKGROUND

There have been prior discussions regarding the Mid-block crossing at 4400 South Monroe Boulevard. There has been mention of installing flashing pedestrian crossing lights. At this time, pedestrian crossing signs, road painting for the crossing, and orange hand held flags are in place.

ANALYSIS

Within the United States Department of Transportation is the Department of Highway Administration. Highway Administration issues regulations for ALL public roads in a document called the Manual on Uniform Traffic Control Devices or MUTCD (The Manual). The Manual defines the standards used by road managers nationwide to install and maintain traffic control devices on all public streets, highways, and bikeways. The Manual is part of the Code of Federal Regulations under Title 23, Part 655. Section 4C and 4D address mid-block street crossings. State law directs the Manual be followed.

When going beyond signage to control signals, the Manual becomes more specific in requiring the justification to do so.

MUTCD, Section 4C.01: Studies and Factors for Justifying Traffic Control Signals Standard:

- O1 An engineering study of traffic conditions, pedestrian characteristics, and physical characteristics of the location shall be performed to determine whether installation of a traffic control signal is justified at a particular location.
- The investigation of the need for a traffic control signal shall include an analysis of 9 factors, or warrants, related to the existing operation and safety at the study location and the potential to improve these conditions, and the applicable factors contained in the following traffic signal warrants: Warrant 1, Eight-Hour Vehicular Volume Warrant 2, Four-Hour

Vehicular Volume Warrant 3, Peak Hour Warrant 4, Pedestrian Volume Warrant 5, School Crossing Warrant 6, Coordinated Signal System Warrant 7, Crash Experience Warrant 8, Roadway Network Warrant 9, Intersection Near a Grade Crossing

O3 The satisfaction of a traffic signal warrant or warrants shall not in itself require the installation of a traffic control signal.

Section 4D of The Manual specifies that midblock crosswalks shall not be signalized if they are located within 300 feet of the nearest traffic control signal unless the proposed traffic control signal will not restrict the progressive movement of traffic.

In addition, a midblock crosswalk location is not to be controlled by a traffic control signal if the crosswalk is located within 100 feet from side streets or driveways that are controlled by STOP signs or YIELD signs.

Engineering judgment should be used to determine the proper phasing and timing for a traffic control signal. Since traffic flows and patterns change, phasing and timing should be reevaluated regularly and updated if needed.

Standard: 02 The need for a traffic control signal shall be considered when an engineering study of the frequency and adequacy of gaps in the vehicular traffic stream as related to the number and size of groups of schoolchildren at an established school crossing across the major street shows that the number of adequate gaps in the traffic stream during the period when the schoolchildren are using the crossing is less than the number of minutes in the same period (see Section 7A.03) and there are a minimum of 20 schoolchildren during the highest crossing hour. The manual also states there should be a minimum of 25 pedestrian crossings at peak time to justify a mid-block crossing.

For two weeks, in September 2020, I had officers monitor the crossing during times when students were using it to access Burch Creek Elementary. They relayed the following. Between 10 and 15 students use the crossing, half of them are accompanied by an adult. There are sufficient gaps in vehicle traffic for student crossings to take place. There were few to no other pedestrian crossings.

A weeklong analysis of vehicle traffic was conducted using the department's JAM-R equipment. The resulting Need For Enforcement Rating is Low, with a 93 percentile of compliance. The number of pedestrian and student crossings do not meet the Manual's standard for the installation of control devices. There are sufficient gaps in vehicle traffic to allow pedestrian crossings. The distance from the controlled intersection of 850 E and Monroe, and the controlled intersection of 4500 S Monroe, may be within the 100 feet, and 300 feet standards of the Manual respectively. The original warrants, or justifications, for installation of this mid-block crossing are unknown.

The Manual states an engineering study is to present the justification for going beyond signage, and installing control signals. At this time, prima fascia justification to do so has not materialized.

SIGNIFICANT IMPACTS

Unknown