



2017  
2060 & 2163 Document Recording Fees Walla Walla  
County



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WALLA WALLA COUNTY DEPARTMENT OF COMMUNITY HEALTH

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# INTRODUCTION

The Washington State Legislation passed the Affordable Housing Program in 2002 and became a source of funding with the passage of SHB 2060 codified as RCW 36.22.178 and fully enacted in 2002. These funds are also commonly known as the Affordable Housing or 2060 funds. This law created a document recording fee to be used to implement housing affordability projects for households with extremely low and very low-incomes. Additionally, in 2011, the enactment of SB 5482 amended RCW 36.22.178 and authorized the use of funding to also provide housing for victims of human trafficking and their families. The legislature recognized housing affordability had become a significant problem for a large portion of society in many parts of Washington state in recent years. The intent was to increase funding for affordable housing for extremely low-income individuals and families.

In 2005, the Homeless Housing fund also known as 2163 funds became available by way of document recording fees with the passage of ESSHB 2163, codified RCW 36.22.179. Later ESSHB 1359, ESSHB 2331, and ESHB 2048 also passed, raising an additional revenue with this program. ESSHB 1359 was codified as RCW 36.22.1791, while amendments were made to RCW 36.22.179 with the passage of ESSHB 2331 and ESHB 2048. In 2014, the enactment of ESSB 5875 and in 2017, ESSB 5254 again amended RCW 36.22.179 and resulted in an extension of the existing document recording fees from September 1, 2012 through June 30, 2019. These sunset requirements have since been expired as of 2018 and no longer require approval from the Legislative body every few years. Revenue generated through this fund must be used to reduce or prevent homelessness through the provision of housing and/ or services.

## Homeless & Housing Priorities:

- Rapid Re-Housing: prioritizing programs that demonstrate a commitment to helping homeless households (individuals, self-identified family units, couples) exit homelessness and secure stable permanent housing as quickly as possible. This priority includes incentives for landlords who demonstrate willingness to rent to these households.
- Permanent Supportive Housing: funding for permanent supportive housing utilizing a housing first approach for populations deemed chronically homeless as defined by Housing and Urban Development (HUD). This priority also includes outreach and accompanying case management.
- Emergency shelter for unsheltered individuals.
- Special attention is to be paid to unsheltered individuals, people fleeing domestic violence, unaccompanied minors, youth, and young adults, individuals who are chronically homeless, and families.
- Services that are consistent with the State's Homeless and Housing Priority Outcomes as noted:
  - *Increase percentage of exits to permanent housing*
  - *Reduce median length of time persons remain homeless*

- *Reduce average length of time persons remain homeless*
- *Reduce percentage of individuals who return to homelessness in 2 years' time*
- *Reduce number of new homeless*
- *Increase percentage of individuals served with residence prior to project entry institutional setting or temporarily staying with family or friends*
- *Increase percent served with past homelessness*

Funds are allocated based upon community priorities and statutory requirements, set forth by RCW 36.22.178, RCW 36.22.179, RCW 36.22.1791. These funds are administered by the DCH and are subcontracted to community organizations and providers to provide services and support to Walla Walla County residents. In addition, a significant amount of time and energy are allocated to oversee and administer such programs, beyond direct service. The County Clerk's office also receives an allocation to cover administrative costs with the Homeless & Housing programs.

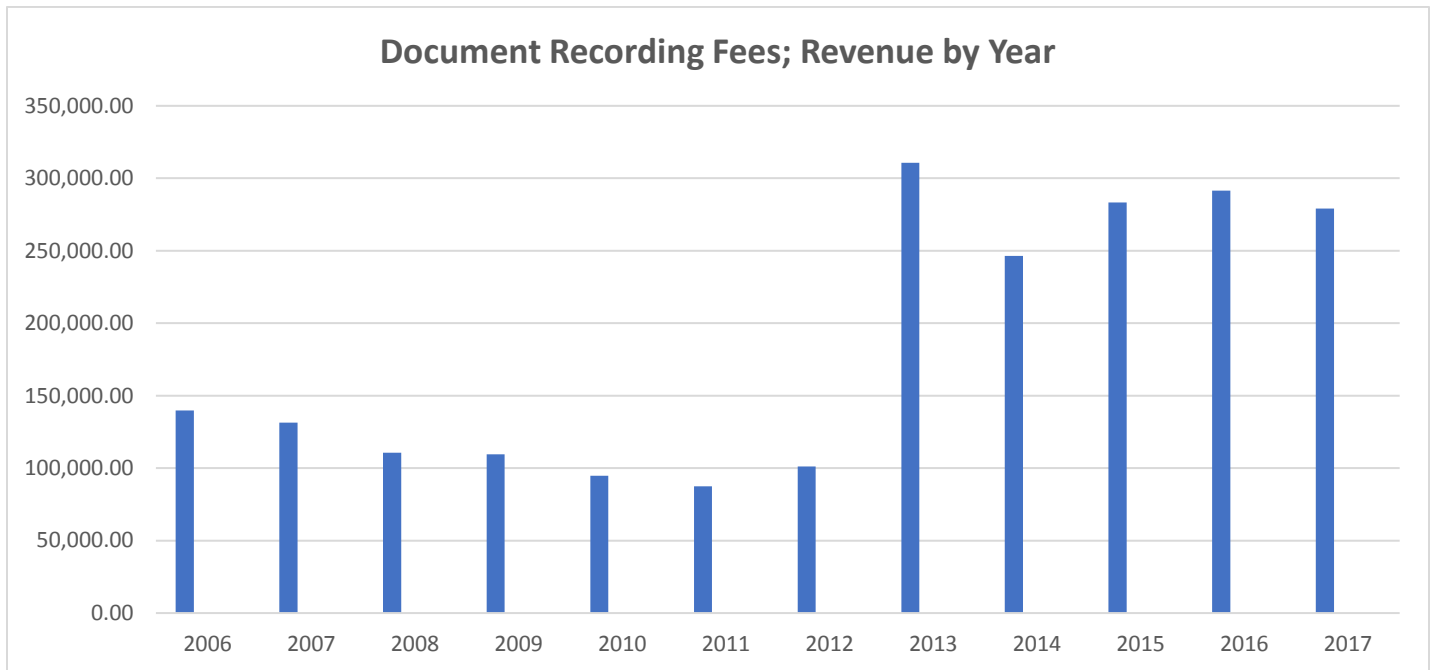
## Revenue

The implementation of the document recording fees for Homeless & Housing programs and services has continued to generate increased annual revenue for Walla Walla County, peaking in 2013 at \$50,234.10 for 2060 fund & \$260,558.06 for the 2163 fund for a combined total of \$310,792.16. The total dollars raised from the time of the initial collection in 2006 for both funds totals \$2,185,759.91

Table 1: Revenue by year-detailed

<b>Year</b>	<b>2060 Fund</b>	<b>2163 Fund</b>	<b>Total</b>
<b>2006</b>	\$68,827.50	\$71,001.00	\$139,828.50
<b>2007</b>	\$64,655.10	\$66,696.84	\$131,351.94
<b>2008</b>	\$54,503.40	\$56,166.62	\$110,670.02
<b>2009</b>	\$53,448.90	\$55,979.08	\$109,427.98
<b>2010</b>	\$46,386.60	\$48,261.50	\$94,648.10
<b>2011</b>	\$42,943.80	\$44,616.56	\$87,560.36
<b>2012</b>	\$47,942.70	\$53,274.15	\$101,216.85
<b>2013</b>	\$50,234.10	\$260,558.06	\$310,792.16
<b>2014</b>	\$39,654.90	\$206,676.90	\$246,331.80
<b>2015</b>	\$44,921.70	\$238,319.70	\$283,241.40
<b>2016</b>	\$46,187.10	\$245,343.66	\$291,530.76
<b>2017</b>	\$44,180.70	\$234,979.34	\$279,160.04

Graph 1: Revenue by Year



\*\*2013-Increased surcharge collected for both 2060/2163 funds

## Expenditures

Growing revenue has resulted in expansion of services throughout Walla Walla County. The funds generated by the document recording fees are used by the following departments:

- Community Health
  - Homeless & Housing coordination: as the primary fiscal agent for the document recording fees, along with various other state and federal contracts and responsibilities; the DCH maintains staff with expertise in the homeless and housing continuum of care from prevention to recovery services.

## Community Health

The Walla Walla County Community Health Advisory Board (CHAB) oversees fund allocation and expenditures of the DCH portion of the 2060 & 2163 funds. DCH administration of the fund and sub-contracts to community organizations represent the majority of expenditures for 2017, as with previous years. Administrative costs, totaling \$78,096.71, include salary and benefits for the Homeless & Housing Coordinator, operations and office supplies, a subcontracted service to support community priority setting, and the DCH's membership and participation dues associated with Washington State Association of County Human Services.

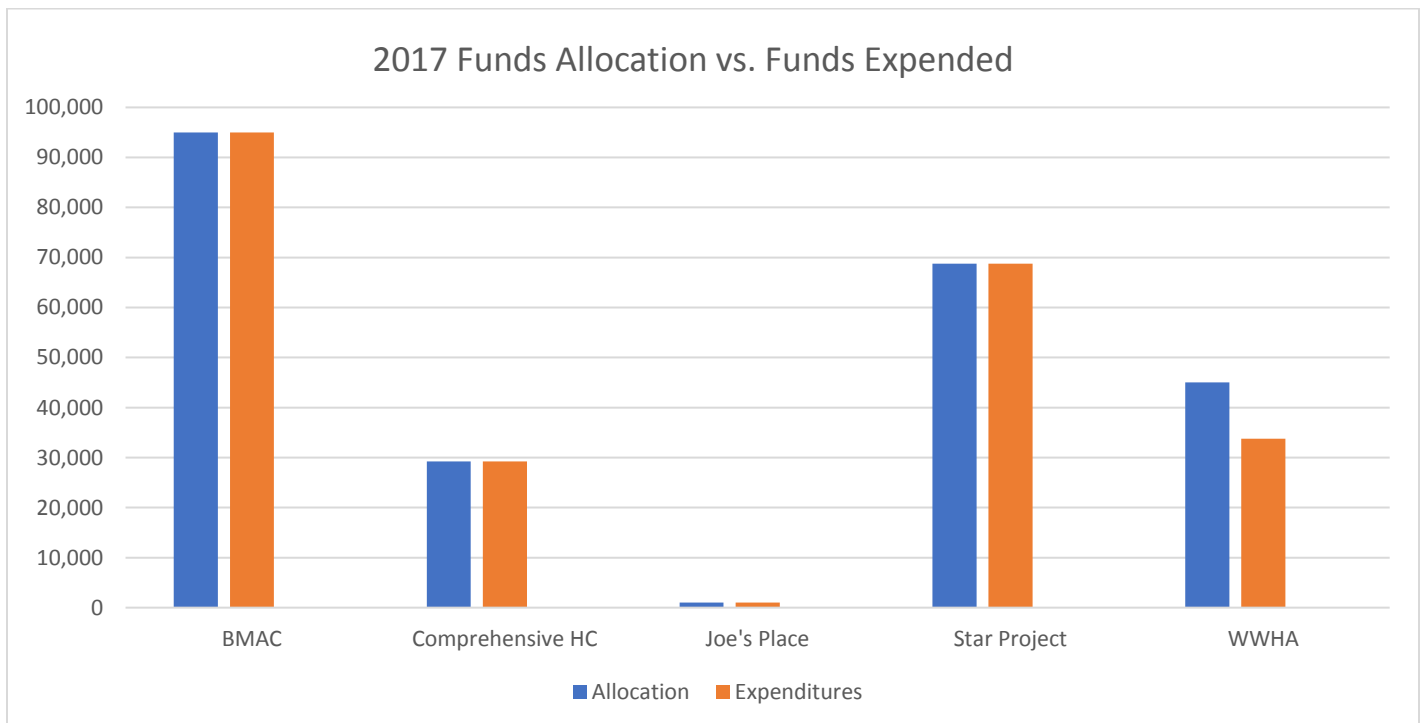
Contracts for the 2017-2018 biennium were awarded through a Request for Proposals (RFP) process to six agencies, as outlined in Table 1. For FY 2017, \$239,000 was committed to agencies. Contracts totals and expenditures for the 2017 contract period are outlined below in Table 1.

Table 2: 2017-2018 Sub-Contract Awards and Expenditures by Organization

ORGANIZATION	2017-18 AWARD	2017 ALLOCATION	2017 EXPENDITURES	2018 ALLOCATION
BLUE MOUNTAIN ACTION COUNCIL	\$ 95,006	\$ 95,006	\$ 95,006	\$ 97,000
CATHOLIC CHARITIES	\$ 0.00	\$ 0.00	\$ 0.00	\$ 10,000
COMPREHENSIVE HC.	\$ 29,215	\$ 29,215	\$ 29,215	\$ 23,000
JOE'S PLACE	\$ 1,007.87	\$ 1,007.87	\$ 994.63	\$ 5,000
THE STAR PROJECT	\$ 68,771.13	\$ 68,771.13	\$ 68,771.13	\$ 60,000
WALLA WALLA HOUSING AUTHORITY	\$ 45,000	\$ 45,000	\$ 33,770.40	\$ 11,229.60
	\$	\$	\$	\$
<b>TOTAL</b>	\$ 239,000	\$ 239,000	\$ 227,757.16	\$ 206,229.60

Organizations receiving 2060/2163 funds stayed within their 2017 funding allocation, as shown in Graph 2 below. Any funds that were not expended rolled over into the 2018 budget and were allocated through the 2017-18 RFP process.

Graph 2: 2017 Funds Allocated v. Funds Expended

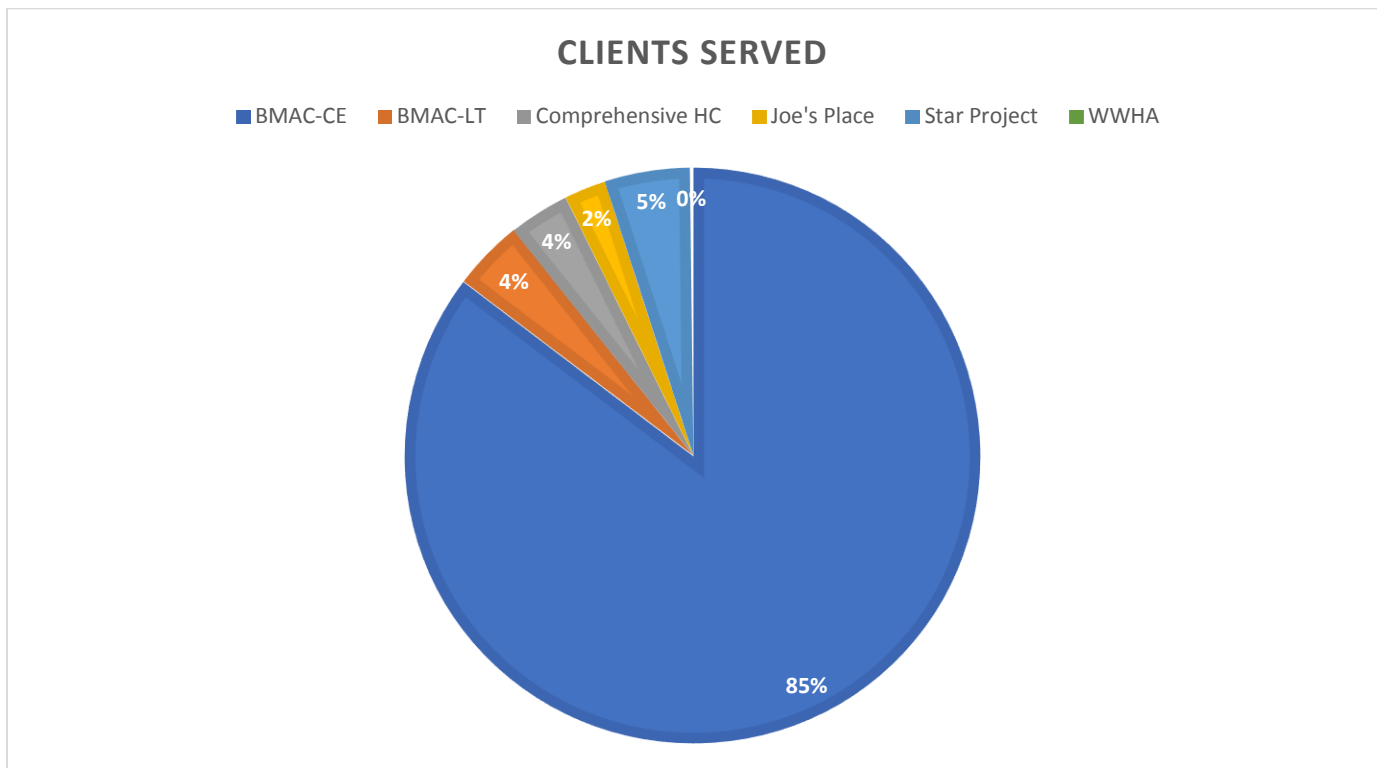


## Indicators/Performance Measures

As a condition of receiving funds, all contracted entities are required to submit monthly service reports and back up documentation. Organizations are required to report upon the following areas:

- Number of individuals served in 2017
- Demographics:
  - Age (Adult/Child)
  - Gender
  - Ethnicity
  - Hispanic Origin
  - Language
  - City of Residence
  - Living Situation
- Number of individuals/families who exited to permanent housing
- Average length of time for individuals/families

Graph 3: 2017 total individuals served



BMAC, Coordinated Entry+ RRH : 947 individuals

BMAC, Lincoln Terrace: 41 individuals

Star Project: 49 individuals

Comprehensive Healthcare: 35 individuals

Joe's Place: 24 individuals

Walla Walla Housing Authority: 2 individuals

In 2017, a total of 1,029 individuals were served by 6 agencies. This means that 1,029 individuals were prevented from entering into homelessness or brought out of homelessness.

Services included with these funds are case management for individuals currently experiencing homelessness, chronic homeless vouchers, prevention dollars to prevent individuals from becoming homeless due to an illness in the family, loss of job, or too high utilities costs, rent, rent deposits and fees, landlord mitigation funds, operation costs for agencies, funds for staffing.

**The Star Project shares the following success story:**

Francis\* came to STAR in the fall of 2016 because she was at imminent risk of becoming homeless. Her addiction had made her life unmanageable, and she had lost custody of her young children. It took several meetings with the STAR Case Manager to uncover the depth of her story: she had been a victim of domestic violence, she suffered from a seizure disorder, arthritis, and was deeply impacted by a lifetime of substance use.

The STAR Case Manager and Housing Coordinator quickly came up with a plan to house Francis and begin working on her recovery from substance use disorders. As STAR staff worked with Francis, additional goals were determined: accessing mental health services and - once stable in housing and mental health - working with CPS to reunify the family.

Francis received rental subsidies using the 2163 Homeless Housing Fund during the first three months that she was enrolled in STAR services. During that time STAR was able to coordinate with Comprehensive for mental health services, coordinate with YWCA for support for domestic violence survivors, and coordinate with Catholic Charities for family counseling services. For the first year of service, Francis came into the STAR office on a weekly basis to check in with staff, track her progress with her personal reentry goals, and set new and attainable goals as she met her previous benchmarks.

By the spring of 2018, Francis had secured permanent custody of her children and was no longer supervised by CPS in any capacity, had found and maintained stable employment, had moved into a non-STAR housing unit under her own name, and had begun assisting other STAR clients who were new in recovery. Her story highlights the importance of reentry services and homeless housing funds.

\* Names have been changed to protect privacy

## Summary

The success stories of the programs, services and agencies are clear evidence that the implementation of the 2060 & 2163 funds had a real and significant impact for residents of the County. We entered 2017 with \$239,000 in funds obligated through a variety of contracts for direct services and are continuing to hear stories of daily successes and gratitude for access to critical services.