YUBA COUNTY GRAND JURY 2021-2022 FINAL REPORT



Photos taken by Grand Jury Members

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Final Report

of the

2021-2022

Yuba County Grand Jury

Presiding Judge: Honorable Stephen W. Berrier,

Foreperson: Patricia Price

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The Honorable Stephen W. Berrier

Supervising Judge of the Grand Jury

Yuba County Superior Court

215 Fifth Street

Marysville, CA 95901

Dear Judge Berrier:

In compliance and accordance with California Penal Code Section 933(a), the empaneled 2021-2022 Yuba County Grand Jury would like to submit their final report to the Court and the residents of Yuba County.

I would like to start by saying that it has been a pleasure to be part of the 2021-2022 Grand Jury. This year's Grand Jury consisted of dedicated, knowledgeable, and energetic jurors who worked as a team throughout their term. Pro Tem, Jasmine Trice, led the Grand Jury panel members through the technical maze of Zoom, meeting virtually in the second wave of COVID -19. Nancy West's research skills became invaluable as we tackled subjects such as "homelessness". Brandy Minnick's ever-moving pencil and Kate Marden's editorial eye guided us to a polished product. Without their efforts, this Grand Jury would not have been as successful in creating this final report.

I personally wish to express my gratitude and appreciation to Mary Pasillas, Yuba County Clerk of the Board, for holding my hand and answering the numerous questions that come with being the new Foreperson. A special thank you to the Yuba County Library for providing us with a "home" for our meetings. The Grand Jury sincerely thanks our families, friends, and employers for their support and understanding during our service.

Respectfully,

in Price

Patricia Price Yuba County Grand Jury Foreperson, 2021-2022

YUBA COUNTY GRAND JURY

2021-2022



Our jurors this year represent the many diverse areas of Yuba County, including, Browns Valley, Marysville, Linda, Olivehurst, Plumas Lake, and Wheatland.

Patricia Price – Foreperson		Jasmine Trice – Pro Tem
JR Sannizzaro – Treasurer	Ε	Brandy Minnick – Secretary
Steve Gilmore	Allen Hernandez	Samantha Holland
Katherine Marden	Martha Siqueiros	Johnny Vongsavath
Nancy West	Charles Woods	James Wilson

We wish to acknowledge those jurors who served briefly on the 2021-2022 Grand Jury who were unable to complete their term. We thank you and appreciate the time you were able to serve. [This page was left blank intentionally]

THE CITIZENS ROLE OF THE GRAND JURY

"The measure of a country's greatness is its ability to retain compassion in times of crisis." Thurgood Marshall 1908 - 1993

In the 18th century, the greatest experiment in human governance began: a new nation founded on a system of citizen-led democracy. In a world dominated by monarchs and dictators, this radical idea of a citizen-run government was met with derision, skepticism, and war. Citizen-led democracy, over 245 years, has proven to be the greatest form of government the world has ever known, creating opportunity for prosperity, peace, and harmony for all who desire it. The model of the citizen-run government elevates the requirements of a nation's inhabitants.

Freedom comes with responsibility and requires dedication of time and resources from every citizen. The Grand Jury serves as one of these responsibilities, crucial to the health and continuity of our society. The Grand Jury serves as a structure for citizens to voluntarily engage with their local government in a position of authority and act in secret. The Grand Jury has the autonomy to investigate any area of county or city government and the right to subpoen information if not satisfied with what is provided. Citizens can refer issues of government misconduct to the Grand Jury, who may proceed with an investigation if deemed appropriate.

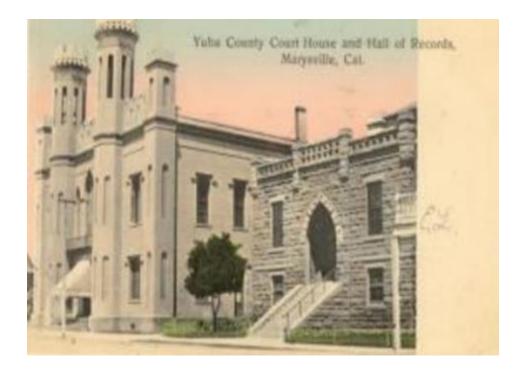
The subjects of investigations or departmental reviews are determined solely by the Grand Jury and remain confidential unless and until a final report is released near the end of each one-year term. Thank you for doing part of your civic duty by

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reading it. Yuba County and all citizen-led democracies will either thrive with an informed and engaged citizenry or collapse without it.

"Never believe that a few caring people can't change the world. For, indeed that's all who ever have." Margaret Mead 1901 - 1978

HISTORY OF THE GRAND JURY



Created by 2019 - 2020 YCGJ Edited by 2020 – 2021 YCGJ

Mexican Rule

The first court to sit in Yuba County and in Marysville was called the "Criminal Court of the First Instance, Sacramento District." In order to understand what that meant, we need a brief history of what the court system was like prior to the California Constitution of 1850. The Mexican laws of 1837 established courts for the territory of California. The highest court had appellate jurisdiction and was similar to our Supreme Court today. It consisted of four judges and an Attorney General and was divided into two benches. The three senior judges comprised the first bench and the junior judge the second bench. The first bench was called the "Court of the Third Instance" and its decision in all cases was final. Appeals to this court came from the second bench called the "Court of the Second Instance." Below these courts was the "Court of the First Instance," which was a local court somewhat similar to our present-day Superior Court. The State was divided into districts and the County of Yuba was called the "Sacramento District." The first magistrate of the Sacramento District was John Sutter.

American Conquest of California

Between the American Conquest of California in 1846 and the ratification of the State Constitution in 1850, the existing court system had broken down. During the California gold rush, many new towns were established and had no court system. The booming town of Marysville was in such a situation in January of 1850.

On June 3, 1849, the California Military Governor, General Bennett Riley, issued a proclamation calling upon the people to elect "alcaldes" (judges). The alcaldes were to be elected under the Mexican laws to administer justice until the courts established by the Constitution of 1850. Therefore, on January 18, 1850, the people

of Marysville elected Stephen J. Field and J.B. Wadleigh, the first elected judges in Yuba County.

It appears that J.B. Wadleigh had little to do, and he served mostly like a vice president. Thus, he faded from history. While Steven Field was the first elected judge in Yuba County, he was not the first to hold court in the County. The first official session of the Court was held on February 7, 1850.

It is believed that the first unofficial court session was held in an old adobe building which was located on the banks of the Yuba River and was the headquarters of the proprietors of the area of Marysville. This took place on January 26, 1850. The judge who presided over the proceedings was one R. A. Wilson, who was the judge of the Criminal Court of the First Instance, Sacramento District.

On January 24, 1850, Mr. George Armstrong and several others were indicted by the first Grand Jury in Yuba County. While the Court was hearing the matter, Mr. Eli B. Lundy created a disturbance and thus, became the first person convicted and sentenced in Yuba County. Mr. Lundy was already a person who was under indictment for committing an assault and battery with the intent to kill.

The best way to describe the events of January 26, 1850, would be in Judge Wilson's own words. He wrote this as the minutes of the Court as he had no court clerk:

"The above-named Eli B. Lundy a person under indictment in the Court for committing an assault and battery with the intent to kill, entered the building at Marysville in which this courtroom was in session, and over the door of which building was painted in large letters "Court House" while the Court was in session and engaged in the proceeding case of Armstrong and came up with his

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hat on to the place where the prisoner Armstrong was sitting at the side of the Judge and at or about the same time a number of other persons armed with guns and other deadly weapons entered the said building. The said Lundy then and there took hold of the prisoner and said to him among other things come with me and attempted to lead the prisoner out of the presence of the Court; and the said Lundy continued to use disgustingly profane and abusive language to the person of the Judge until the said Lundy was put out of the room by the acting Sheriff.

It is therefore considered and ordered by the Court now in session that the said Lundy receive on his bare back 15 lashes well laid upon and that he pay in addition a fine of \$400.00 and in default of immediate payment that he receive an additional 20 lashes and that Robert B. Buchanan the acting Sheriff see this order carried into effect and that an acting clerk of this Court furnish him a copy of this order which shall be his authority."

History gives no indication whether Mr. Lundy got the second 20 lashes or paid his fine. Mr. Armstrong's attorney, Mr. Rae, held the privilege of being the first appointed counsel in Yuba County. On the motion of Mr. Rae to quash the indictment, the Judge granted it and Mr. Armstrong was released. The case against Mr. Armstrong was for stealing cattle. Cattle ownership was unable to be proven since most were not branded at the time. This was the probable reason for dismissal.

This first Grand Jury also returned an indictment against several other individuals for cattle stealing. There is no mention as to what happened to their cases. Having done their duty, the first Grand Jury in Yuba County's history was discharged on January 26, 1850.

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YUBA COUNTY JAIL REPORT 2021-2022



Photo taken by a Grand Jury Member

SUMMARY

Located in the City of Marysville, the Yuba County Jail (YCJ) is under the supervision of the Yuba County Sheriff's Department. The Yuba County Grand Jury (YCGJ) is required, by a an Amended Consent Decree, and California Penal Code Section 919, to conduct yearly inspections of the YCJ and report to the court on conditions they find. The YCGJ toured the jail on two separate occasions. During the tours the staff was interviewed, the jail was inspected, and the inmates observed.

A new medical and mental health facility at the YCJ is expected to break ground in 2022. The medical/mental health facility is being funded by a 20 million dollar SB 863 Improvement Grant. There will be a remainder of \$735,000 needed, which will be funded by Yuba County.

The COVID-19 pandemic is still preventing outreach programs and mentors from entering the jail. The Drug and Alcohol Treatment Program Counselor position at the YCJ has been eliminated. A new shared position, Drug and Alcohol Treatment Coordinator, will be shared between YCJ, and Probation. As of April 2022, this position has not been created, filled, or announced.

With the passing of Measure K, the YCJ received \$859,100 for fiscal year 2021-2022 and is hiring seven additional positions: one lieutenant, five correctional officers, and one office specialist.

The YCJ has the only remaining county contract with U.S. Immigration and Customs Enforcement (ICE) in the State of California.

The YCGJ's overall impression is that the YCJ is well-run and managed, while it continues to grow to meet the future needs of Yuba County.

BACKGROUND

The YCJ was constructed in 1962; the jail was enlarged and modernized in the early 1990's. The YCJ has a capacity for 428 inmates and the current population is approximately 217 inmates, as of March 2022. This reduced number is due in part to the COVID-19 pandemic. Four inmates are ICE detainees; the YCJ has the only remaining county contract with U.S. Immigration and Customs Enforcement (ICE) in the State of California.

A class action lawsuit in 1979 resulted in the ongoing consent decree that was amended in 2019. Adherence to the consent decree includes, but is not limited to: record keeping, inmate grievances, recreation, cell size, medical services, and inspections. YCGJ is required, by the consent decree, to conduct yearly inspections of the YCJ and report to the court of the conditions they found.

Upon entering, inmates are screened and quarantined for 14 days before being placed in the general population. All inmates are provided with a Yuba County Jail Inmate Handbook. The handbook details the rights and responsibilities of the inmates. The handbook outlines the inmates' privileges, and disciplinary procedures. It outlines, to the inmates, how they will be sheltered, receive their food, medication, and get recreation. Inmates' personal belongings are collected, then vacuum sealed to prevent cross contamination between their property and that of other inmates. Inmates are housed according to their security classification, court status, and health.

Due to ongoing COVID-19 restrictions, outreach programs such as religious gatherings, Alcoholics Anonymous, Narcotics Anonymous, and educational programs are still limited. These programs are being facilitated through an internal signal via YCJ issued tablets. The YCJ is working toward getting online access to college programs for the inmates.

METHODOLOGY

The 2021-2022 YCGJ researched jail policies, and read grievances sent to the jury by inmates. While touring the jail in October 2021 and March 2022, the YCGJ examined the relevant records and observed the inmates and daily operations. Prior to the tour, YCGJ members studied previous information from the 2020-2021 YCGJ report, including the planned new construction of a medical/mental health wing. The YCGJ reviewed ongoing COVID-19 practices and information pertaining to the housing of inmates, and the consent decree to devise a list of questions. The topics were discussed with the Sheriff, jail administrators, and staff. The tour inspection included the following areas of the jail: intake, holding and isolation cells, medical facilities, kitchen, law-library, recreation areas, ICE holding wing, and, both male and female general housing dormitory cells.

DISCUSSION

The YCJ's current medical needs are being facilitated in a hallway with four small rooms. These four rooms perform multiple functions by acting as triage, treatment, dental, X-ray, dispensary, and all other in house medical care. During this year's inspection of the jail, the YCGJ found there is an expansion project to add a 15,000 square foot medical/mental health wing. This project is expected to break ground in 2022. The estimated cost for this expansion is just under

21 million dollars, 20 million of which is provided by the SB 863 Improvement Grant. There will be a remainder of \$735,000 needed, which will be funded by Yuba County.

In addition to the larger footprint, the new medical/mental health wing will provide services that are not currently offered in the jail, such as a negative pressure isolation room. These additional services will reduce the number of incidents where an inmate will need to be transferred to the hospital for continuing medical care.

The Drug and Alcohol Treatment Program Counselor position at the YCJ has been eliminated. A new position, Drug and Alcohol Treatment Coordinator, will be shared between YCJ, and Probation. As of April 2022, this position has not been created, filled, or announced.

The Yuba County Board of Supervisors began the process of allocating Measure K funds October of 2021, after a two-year court battle regarding its legality. These funds are directly for public safety and essential services. The YCJ has been allocated \$859,100 for fiscal year 2021-2022, which will be used to hire seven additional positions: one lieutenant, five correctional officers, and one office specialist.

The YCGJ's overall impression is that the YCJ is a well-run and maintained facility and is continuing to grow to meet the needs of Yuba County.

FINDINGS

F1. A new medical/mental health facility at the YCJ is expected to break ground in 2022. The medical/mental health facility is being funded by a 20 million dollar SB 863 Improvement Grant. There will be a remainder of \$735,000 needed, which will be funded by Yuba County.

F2. The Drug and Alcohol Treatment Program Counselor position at the YCJ has been eliminated. A new position, Drug and Alcohol Treatment Coordinator, will be shared between YCJ, and Probation. As of April 2022, this position has not been created, filled, or announced.

F3. With the passing of Measure K, the YCJ received \$859,100 for fiscal year 2021-2022 and is hiring seven additional positions: one lieutenant, five correctional officers, and one office specialist.

RECOMMENDATIONS

R1. None.

R2. None.

R3. None.

REQUIRED RESPONSES

Pursuant to Penal Code sections 933 and 933.05, the Grand Jury requests responses as follows:

From the following elected county officials within 60 days:

• Yuba County Sheriff as to Findings 1, 2, and 3.

From the following governing bodies within 90 days:

• Yuba County Board of Supervisors as to Findings 1, 2, and 3.

Reports issued by the Grand Jury do not identify individuals interviewed. Penal Code section 929 requires that reports of the Grand Jury not contain the name of any person or facts leading to the identity of any person who provides information to the Grand Jury. [This page was left blank intentionally]

Businesses Are Flying In

YUBA COUNTY AIRPORT REPORT 2021-2022



Photo taken by a Grand Jury Member

SUMMARY

The Yuba County Airport (YCA) is the only entity within the county that operates as an enterprise fund and is a liaison for business owners and government entities. The YCA is actively seeking expansion and development of the industrial park area, with an additional taxiway breaking ground by July 11th of 2022, with hopes of being completed in September 2022.

During the course of the investigation, the YCGJ learned that the YCA does not have a crew lounge facility for pilots. The YCGJ recommends that the YCA seek a vendor to create a lounge for pilots to use between flights. The YCGJ recommends the YCA find such a tenant by June of 2024.

With a combined population of over 47,000 people between the cities of Olivehurst, Linda, Arboga, and Plumas Lake, the YCA will continue to contribute to the growth of the community.

BACKGROUND

The YCA is located in Olivehurst, California at 1364 Sky Harbor Drive, originally constructed as the Alicia Airport in 1941. From 1941 to 1943 the airport served the United States' interest in World War II and was known as the Marysville Army Airfield. Beginning in 1941 through 1947 the airport property switched hands multiple times, from Army Airforce Commandment, Yuba County, and the City of Marysville. The City of Marysville released its interest in 1946. As of 1949, it has been licensed through the State of California to operate as a municipal airport and industrial park, known as the Yuba County Airport. The YCGJ's investigation into the YCA was inspired by the sudden growth of the industrial park area surrounding the airport.

METHODOLOGY

The YCGJ reviewed the County's list of Special Districts and decided, with the area's expanding development in housing and commercial businesses surrounding the YCA, it would be beneficial to the community to investigate. Grand Jurors conducted research to learn more about the YCA. This research was conducted online from newspaper articles, internet media websites, and county websites. The YCGJ toured the grounds located in Olivehurst on November 12, 2021. Virtual interviews were conducted between YCGJ members and various YCA staff members utilizing recommendations due to COVID-19 guidelines.



Photo taken by a Grand Jury Member

Ultralight Vehicle operations have been suspended as of January 26th, 2022, pending an FAA investigation.

DISCUSSION

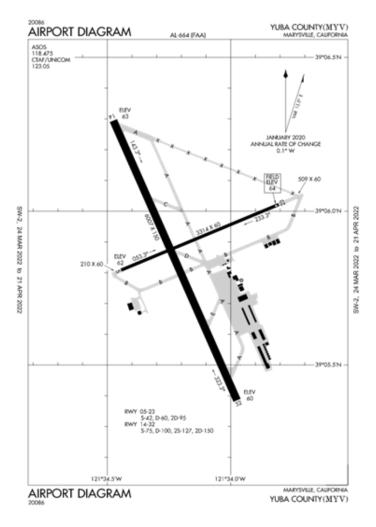
The YCA is the only entity within the county that operates as an enterprise fund. An enterprise fund is a self-supporting county entity. The YCA's funding is generated through land leases, commercial rentals, private aircraft storage, and other industrial businesses. Land leases are managed out of the airport office which ensures that businesses are in compliance with county regulations.

The airport property spans 833 acres; 650 acres are dedicated to aviation purposes, with the remainder slated for light industrial use.

The underdeveloped land attached to the YCA is attractive to commercial businesses due to its size and location. The YCGJ has found that the YCA is actively seeking expansion and

development of the industrial park area, with an additional taxiway breaking ground by July 11th, 2022, and is estimated to be completed in September of the same year.

YCA's project entails the construction of a new 4,000-foot by 25-foot (approximately) asphalt concrete taxiway and two culvert crossings. The taxiway will be built parallel to runway 14/32, which runs North to South, and connect to existing taxiway B, which runs East to West. The expansion project will make unused YCA land both accessible and more attractive for commercial development, allowing the different enterprises to work more efficiently.



Flights to and from the YCA have continued to increase as the entertainment and recreational attractions expand nearby. The YCA offers many aeronautical services, including fueling, hangers, tie-downs, vehicle parking, aircraft rental, and flight instruction. Although the YCA

offers many accommodations for the care of the aircraft, the YCGJ has found that the YCA does not have a crew lounge facility for pilots. Traffic at the YCA continues to increase; it would be beneficial to offer services that allow pilots to rest, refresh, and recover while their passengers are conducting activities in the area or during weather delays.

The YCGJ recommends that the YCA seek a vendor to create a lounge for pilots to use between flights. The YCGJ recommends the YCA find such a tenant by June 2024.

The YCA does not operate like a typical government entity; it is an enterprise fund and accumulates its own finances, giving it the ability to grow as the community grows.

FINDINGS

F1. The YCA is the only entity within the county that operates as an enterprise fund.

F2. The YCGJ has found that the YCA is actively seeking expansion and development of the industrial park area with an additional taxiway breaking ground by July 11th, 2022, with hopes of being completed September 2022.

F3. The YCA does not have a crew lounge facility for pilots.

RECOMMENDATIONS

R1. None.

R2. None.

R3. The YCGJ recommends that the YCA seek a vendor to create a lounge for pilots to use between flights. The YCGJ recommends the YCA find such a tenant by June 2024.

COMMENDATION

The YCGJ commends the YCA for its effective and efficient management. The YCA continues to be an integral part of the growing community with staff that is very enthusiastic, knowledgeable, and dedicated to those they serve.

REQUIRED RESPONSES

Pursuant to Penal Code sections §933 and §933.05 the Grand Jury requests responses as follows:

From the following county officials within 60 days:

- Director of Administrative Services as to Finding and Recommendation 3.
- Yuba County Airport Manager as to Finding and Recommendation 3.

Reports issued by the Grand Jury do not identify individuals interviewed. Penal Code section 929 requires that reports of the Grand Jury not contain the name of any person or facts leading to the identity of any person who provides information to the Grand Jury.

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History Comes to Life HISTORIC MARYSVILLE CITY CEMETERY REPORT

2021-2022

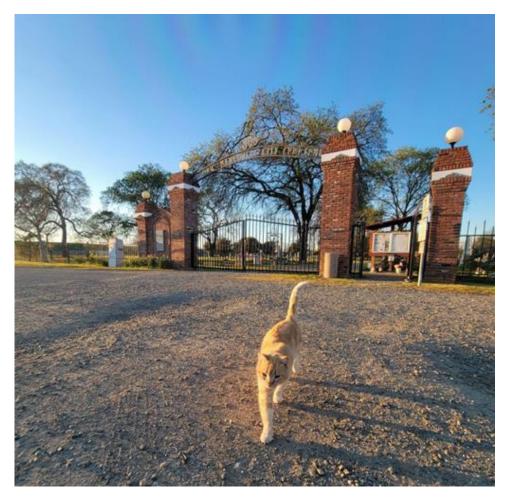


Photo taken by a Grand Jury Member

SUMMARY

"The more you know about the past the better prepared you are for the future."

Theodore Roosevelt 1858-1919

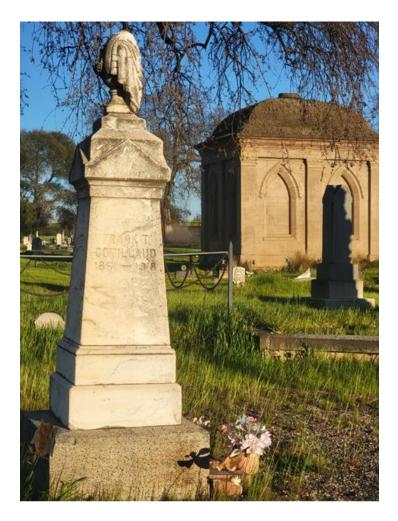
The Historic Marysville City Cemetery (HMCC) is a gem in the crown of Yuba County. HMCC is the first city-owned cemetery west of the Mississippi. Many of the founding figures of Marysville and Yuba County are buried or interred there with their families. Numerous parks, streets, schools, and buildings in Marysville are named for those in the cemetery.

The HMCC is owned and maintained by the City of Marysville. A trailer, supplied by the city, allows the presence of a live-in watchman to curb vandalism and aid with work on the grounds. HMCC is also looked after and cared for by the non-profit Friends for the Preservation of Yuba County History (FPYCH), established in 1999. FPYCH is a group of people dedicated to preserve, protect, and study the history of Yuba County. The FPYCH hosts several on-site fundraising events to restore and preserve the HMCC. FPYCH volunteers gladly share the local history and stories of those interred in the 1800's Gold Rush era cemetery who built the "Gateway to the Goldfields", which grew into the town of Marysville in Yuba County. This small group of active volunteers work tirelessly to maintain the constant upkeep of the grounds. FPYCH efforts encompass headstone restoration, maintenance of cemetery grounds, security enhancement, community events for fundraising, discovering and revealing lost gravesites, and reconnecting family members with their ancestors, all with minimal city financial resources.[Text Wrapping Break][Text Wrapping Break]When the YCGJ toured the cemetery, the YCGJ learned that the HMCC sections and pathways are not clearly defined or wheelchair friendly. The YCGJ recommends within the fiscal year of 2024, the city of Marysville actively pursue financial support through grants, state, and federal funding to provide financial assistance for the restoration and preservation of the HMCC.

The YCGJ 2019-2020 Final Report stated; "No later than October 2, 2020, the City of Marysville should increase the availability of information about the Historic Marysville City Cemetery to the public through additional online presence and social media regarding, among other things, current budgeting, expenses, financial need, and volunteer opportunities."[Text Wrapping Break]The City of Marysville does not currently have a way for the public to electronically donate money to the HMCC. The YCGJ recommends the City of Marysville create an electronic method for the public to make a financial donation directly to the HMCC liability account. Such an electronic method should be implemented no later than June of 2023 and communicated to the public.

BACKGROUND

The YCGJ chose to reinvestigate the HMCC for several reasons. The City of Marysville has signs and billboards stating, "Welcome to Historic Downtown Marysville" and "Gateway to the Goldfields" that are placed at the city entrances as well as smaller road signs highlighting the way to historic businesses. The HMCC was established in 1850, and is owned by the City of Marysville. HMCC is the first city-owned cemetery west of the Mississippi, and many notable historical figures of our community and founding families are laid to rest here. The HMCC was declared a "California Point of Historical Interest" by the California State Historical Resource Commission in 1984. [Text Wrapping Break][Text Wrapping Break]YCGJ recommendations from the 2019/2020 Final Report and 2020/2021 Continuity Report have not fully been addressed. In both of these reports, it was recommended that the City of Marysville create an electronic avenue for people to donate money directly to HMCC. As of the YCGJ 2021/2022 investigation, there is still no way for direct, electronic, monetary donations to the HMCC.



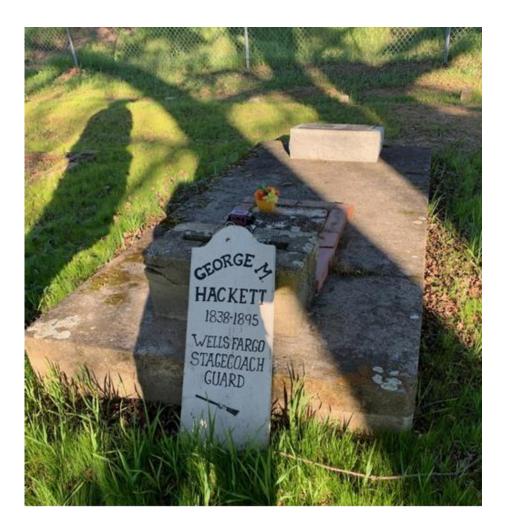
• Charles Covillaud (1816-1868). Mr. Covillaud was the husband of Mary Murphy Covillaud, for whom the City of Marysville is named.



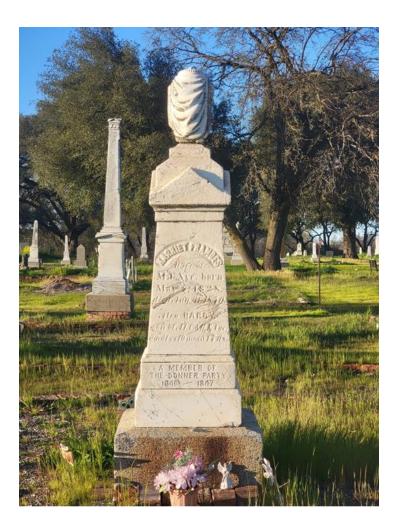
• Charles Macy (1812-1856), whose brother Rowland Hussey Macy went on to start the famous Macy's department store chain in 1858.



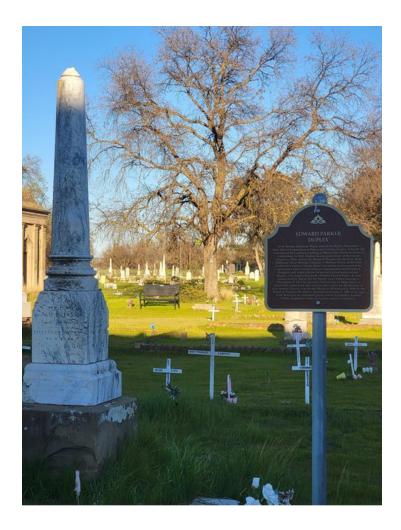
• Perhaps Black Bart (Charles Earl Bolton, 1829 - after February 28, 1888). Historians disagree about whether the remains of Black Bart are truly buried in the cemetery.



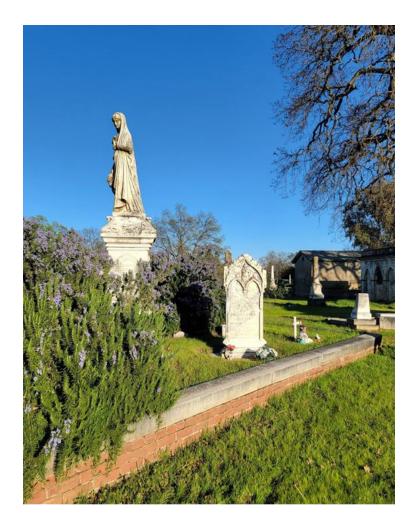
• Wells Fargo driver George Hackett (1838-1895), who once reportedly bounced buckshot off the scalp of renowned stagecoach robber Black Bart.



• Harriet Frances Murphy Pike Nye (1828-1870). At age 21, Mrs. Nye was a member of the illfated Donner Party and walked for 32 days from Truckee Lake (now called Donner Lake) to Wheatland to seek aid for her family and co-travelers. Mrs. Nye was also the sister of Mary Covillaud, for whom the City of Marysville was named.



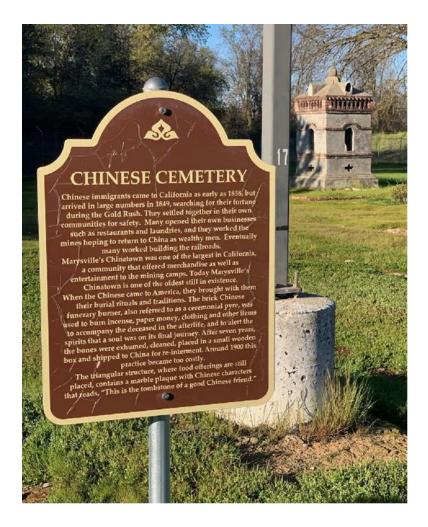
• Edward Parker Duplex (1831-1900). Mr. Duplex was part owner of the Sweet Vengeance Gold and Silver Mine, located in Browns Valley, thought to be the only gold mine in California solely owned and operated by African Americans. Mr. Duplex later moved to Wheatland, where he opened a barbershop in 1875 which is still in operation. Mr. Duplex was elected mayor of Wheatland in 1888. He was the first African American mayor of a city on the Pacific Coast.



• W. T. Ellis (1866-1955). He is considered the Father of the Marysville levee system.



• Knight family crypt (1895). David, Edgar, Mary, Sarah, and W.H. Knight are all buried here. David Knight was a prominent business owner in Marysville and started the first horse-car line between Marysville and Yuba City.



• The Chinese portion of the HMCC was founded in 1862, and features funerary burners that are over 100 years old.



• The Japanese portion of the HMCC was established in 1927.



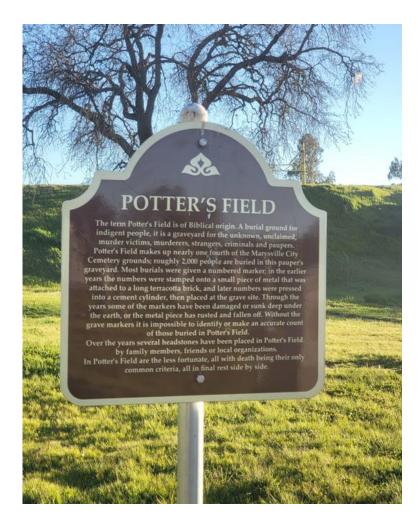
• The Jewish portion of the HMCC was formed in 1855.



• The Military portion of the HMCC has graves of Veterans that predate the Civil War.



• There is even a heartbreaking section at the HMCC dedicated to burials of babies and small children.



• Potter's Field takes up nearly a quarter of the entire graveyard, with an estimate of over 2,000 burials.

Photos taken by a Grand Jury Member

METHODOLOGY

The YCGJ reviewed the 2019/2020 YCGJ Final Report and 2020/2021 Continuity Report with its focus on the HMCC. Jurors toured the HMCC in February 2022 and spoke to members of the Cemetery Commission and Friends for the Preservation of Yuba County History (FPYCH). The YCGJ talked with city officials and staff regarding the HMCC and its financial status. Jurors also attended a City of Marysville Cemetery Commission meeting in April 2022, which is held quarterly. The YCGJ did online research, studied news articles, and printed material to learn more about the historical prevalence of those who are buried at the HMCC.

DISCUSSION

The HMCC, established in 1850, is owned by the City of Marysville. It is located at the north end of the City, between 24th Street and Highway 70; the cemetery occupies 13.24 acres of land. HMCC is reputed to be the oldest city-owned cemetery west of the Mississippi River and the burial place of some 10,000 people. The California State Historical Resource Commission declared the HMCC a California Point of Historical Interest in 1984. In 1995, the Marysville Lions Club erected a plaque commemorating the declaration.

The HMCC is managed by the Cemetery Commission and is composed of seven members who meet once every three months. The FPYCH is a non-profit group of people dedicated to preserve, protect, and study the history of Yuba County. The FPYCH hosts several on-site fundraising events to restore and preserve the HMCC. These few dedicated volunteers can be found caring for the cemetery throughout the week. FPYCH volunteers gladly share the local history and stories of those buried in the cemetery who established the 'Gateway to the Goldfields', which grew to become the City of Marysville in Yuba County. A live-in watchman is provided by the city; his presence helps keep the cemetery grounds maintained and curtails vandalization of headstones.



• Remnants of broken headstones to be used for restoration purposes

Photo taken by a Grand Jury Member

The City of Marysville pays for maintenance of the HMCC, and is categorized under the Facilities & Parks budget. This covers basic needs such as the watchman's stipend, PG&E, portable toilets, and irrigation.

There is a separate liability account, set up for restoring cemetery headstones, of collected donations. The funds have yet to be spent or allocated for future headstone projects and repairs. As of March 2022, there was a balance of \$9,750 in this account, and the last deposit was made in May of 2019. The only current way to make a donation to this liability account is to mail a check to City Hall with a memo that it is to be allocated to HMCC.

The City of Marysville does not currently have a way for the public to electronically donate money to the HMCC. The YCGJ recommends the City of Marysville create an electronic method for the public to make a financial donation directly to the HMCC liability account. Such an electronic method should be implemented no later than June of 2023 and communicated to the public.

While touring the HMCC, the YCGJ found the HMCC sections and pathways are not clearly defined or wheelchair friendly. The YCGJ recommends within the fiscal year of 2024, the city of Marysville actively pursue financial support through grants, state, and federal funding to provide financial assistance for the restoration and preservation of the HMCC.

The overall goal of the YCGJ's investigation is for the HMCC to be highlighted for the historical purpose it serves.

FINDINGS

F1. The Friends for the Preservation of Yuba County History (FPYCH) is a group of people dedicated to preserve, protect, and study the history of Yuba County. The FPYCH hosts several on-site fundraising events to restore and preserve the HMCC.

F2. The City of Marysville does not currently have a way for the public to electronically donate money to the HMCC.

F3. The HMCC sections and pathways are not clearly defined or wheelchair friendly.

RECOMMENDATIONS

R1. None.

R2. The YCGJ recommends the City of Marysville create an electronic method for the public to make a monetary donation directly to the HMCC liability account. Such an electronic method should be implemented no later than June of 2023 and communicated to the public.

R3. The YCGJ recommends within the fiscal year of 2024, the city of Marysville actively pursue financial support through grants, state, and federal funding to provide financial assistance for the restoration and preservation of the HMCC.

REQUIRED RESPONSES

Pursuant to Penal Code sections 933 and 933.05 the Grand Jury requests responses as follows:

From the following governing bodies within 90 days:

• Marysville City Council, as to Findings 1, 2, and 3, and Recommendations 2 and 3

INVITED RESPONSES

• Responses are invited from the City Manager of the City of Marysville as to Findings 1, 2, and 3, and Recommendations 2 and 3.

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Homelessness = *Misunderstood* One Paycheck Away YUBA COUNTY HOMELESSNESS RESPONSE

2021-2022



Photos taken by a Grand Jury Member

SUMMARY

The Yuba County Grand Jury (YCGJ) is aware of the existence of homelessness in our county. The YCGJ began an investigation on the county's resources for the homeless. The YCGJ learned, throughout the course of its investigation, that in California, more than 1.4 million units are needed to address the affordable housing shortage, and more than 161,000 people experience homelessness in the state each night – including families with young children, veterans, and victims of domestic violence.

Yuba County gathered data on its homeless population, and participated in the Homeless Regional Plan report of January 2019. Yuba County has many essential services available for the homeless.

The YCGJ recommends that the Yuba County Board of Supervisors (YCBS) use all available multimedia sources to educate county residents regarding ongoing and successful programs as outlined in the January 2019 Homeless Regional Plan. For example: social media, direct mail campaigns, local radio ads, and newspaper articles. Communication should be published no later than December 2023, and continue quarterly with regular reporting to the community in perpetuity.

The Point-in-Time (PIT) homeless count for Yuba County has continued to rise; the 2019 PIT count for Yuba County was 428 people and the total rose to 697 in 2021. The YCGJ has learned Yuba County has many essential services available for the homeless. A need to inform the Yuba County citizens concerning these successful resources is essential for the community.[Text Wrapping Break]

In an effort to reduce Yuba County's overall PIT count, the YCGJ recommends the YCBS continue to approve the allocation of funds for the purchase of locations that can be dedicated to housing for homeless and low-income people, and to assist in the improvement of local homeless facilities. Plans and proposals should be made available for public viewing and comment no later than the beginning of fiscal year 2024.

BACKGROUND

Homelessness refers to the condition and societal category of people who lack fixed housing, usually because they cannot afford a regular, safe, and adequate shelter. Vagrancy is generally used interchangeably with homelessness, though not all homeless people are vagrants. A "vagrant" can be described as a person with no permanent home or employment; many homeless people are gainfully employed.[Text Wrapping Break][Text Wrapping Break]

There are numerous reasons why someone becomes homeless. It could be the result of a youth running away from home or exiting foster care, unprepared to deal with life outside of a supportive environment, or without a sound plan. It could be individuals losing a spouse, or families experiencing economic hardship as a result of a job loss or a home foreclosure. In some cases, homelessness is the result of severe medical conditions, such as mental illness, substance abuse, or alcoholism. There are many causes to address, many susceptible groups to watch, and many solutions. The homeless situation has been compounded by the economic downturn, the lack of affordable housing, and the impact of COVID-19.

Due to the increased visual evidence of homelessness throughout the county, the YCGJ chose to investigate our local resources for the homeless.[Text Wrapping Break]

Nationwide, there have been many factors in history that have led to a rise in the homeless population. The pandemic, rising cost of housing along with lack of affordable housing, and inflation, have only added to the problem. Homelessness touches all ages and backgrounds. The average age of Yuba County people residing in affordable housing units is 75; Veterans make up an estimated 85%-95% of the male homeless population. One facility in Yuba County, which aids people in dire straits, has a monthly average of 500-600 people using their services while only being able to sleep 25 on any given night.

METHODOLOGY

The YCGJ recognized that homelessness was a growing concern in our community and wondered what was being done to help those in need. The YCGJ investigated the topic of homelessness by conducting interviews with city officials and non-profit staff, and researching homeless reports compiled by data from Yuba County. The use of the internet included worldwide research and calls through the United States to Christian organizations, and groups who have achieved successful homeless programs.

DISCUSSION

In the course of its investigation, the YCGJ has discovered many essential services available for the homeless. Such services are highlighted in a 5-Year Regional Strategic Plan to Respond to Homelessness titled Forward Yuba Sutter, published in January 2019. This plan includes, but is not limited to, the following communities:

- County of Yuba
- City of Marysville
- City of Wheatland

County representatives from the following departments with knowledge and experience in behavioral health, public health, probation/criminal justice, social services, education, employment, and housing departments fields were involved in developing this plan:

- Yuba County Administrator's Office
- Yuba County Board of Supervisors
- Sutter-Yuba Behavioral Health
- Yuba County Health and Human Services
- Yuba County One Stop
- Yuba County Victim Services
- Yuba County First Five Commission
- Yuba County Office of Education Department
- Yuba County Sheriff's Department

Local entities who offer essential services for the homeless also contributed to this plan and are listed as follows:

- Housing, Homeless, and Continuum of Care Service Providers, including:
 - Sutter Yuba Homeless Consortium
 - Bridges to Housing
 - Casa de Esperanza
 - FREED Center for Independent Living
 - Habitat for Humanity
 - Hands of Hope
 - Regional Emergency Shelter Team (REST)
 - The Salvation Army
 - Yuba-Sutter-Colusa United Way
- County health plans, community clinics, and health centers, and other health care providers, including:
 - Adventist Health + Rideout
 - Ampla Health
 - Harmony Health
 - Peach Tree Healthcare
- Public housing authority: Regional Housing Authority of Sutter, Nevada, Colusa, and Yuba Counties
- Faith-based organizations, including:
 - Hope Point Nazarene Church
 - Church of Glad Tidings
- Education providers and school districts, including:
 - E Center Head Start
 - Yuba City Unified School District
- Other partner agencies, including:
 - California Rural Legal Assistance, Inc.

- Yuba-Sutter Economic Development Corporation
- Individuals who have experienced homelessness
- Family caregivers of persons living with serious mental illness

The YCGJ recommends that the YCBS use all available multimedia sources to educate county residents regarding ongoing and successful programs outlined in the January 2019 Homeless Regional Plan. For example: social media, direct mail campaigns, local radio ads, and newspaper articles. Communication should be published no later than December 2023, and continue quarterly with regular reporting to the community in perpetuity.

The YCGJ discovered, while on various tours of homeless service providers, that not all facilities supply the three basic needs: hydration, nutrition, and sanitation. One facility researched had a place for someone to stay, but lacked running water, electricity, and heat. The YCGJ learned of one facility that did supply the three basic needs and can only house a maximum of 24 people at one time.

A county's sheltered and unsheltered homeless population is required to be identified through House and Urban Development (HUD). This is referred to as the Point-in-Time (PIT) count. The PIT homeless count for Yuba County has continued to rise; the 2019 PIT count for Yuba County was 428 people and the total rose to 697 in 2021.

In an effort to reduce Yuba County's overall PIT count, the YCBS should continue to approve the allocation of funds for the purchase of locations that can be dedicated to housing for homeless and low-income people, and to assist in the improvement of local homeless facilities. Plans and proposals should be made available for public viewing and comment no later than the beginning of fiscal year 2024.

Examples of ways to reduce the overall PIT count in Yuba County and assist local homeless facilities include:

- Purchase and renovate hotels, motels, vacant apartment buildings, and manufactured homes
- Purchase property to build permanent housing for people experiencing or are at risk of homelessness
- Partner with local non-profit organizations to pursue grant funding for the improvement and expansion of existing facilities

FINDINGS

F1. Yuba County has many essential services available for the homeless.

F2. The Point-in-Time (PIT) homeless count for Yuba County has continued to rise; the 2019 PIT count for Yuba County was 428 people and the total rose to 697 in 2021.

RECOMMENDATIONS

R1. The YCGJ recommends that the YCBS use all available multimedia sources to educate county residents regarding ongoing and successful programs outlined in the January 2019 Homeless Regional Plan. For example: social media, direct mail campaigns, local radio ads, and newspaper articles. Communication should be published no later than December 2023, and continue quarterly with regular reporting to the community in perpetuity. [Text Wrapping Break]

R2. In an effort to reduce Yuba County's overall PIT count, the YCGJ recommends the YCBS continue to approve the allocation of funds for the purchase of locations that can be dedicated to housing for homeless and low-income people, and to assist in the improvement of local homeless facilities. Plans and proposals should be made available for public viewing and comment no later than the beginning of fiscal year 2024.

REQUIRED RESPONSES

Pursuant to Penal Code sections 933 and 933.05 the Grand Jury requests responses as follows:

From the following governing bodies within 90 days:

• Yuba County Board of Supervisors as to Findings and Recommendations 1 and 2.

BIBLIOGRAPHY

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YUBA COUNTY GRIDS

2010-2022

Cities Committee	10	11	12	13	14	15	16	17	18	19	20	21	22
City Council								Х	Х				
			v						V			V	v
City of Marysville			Х						Х			Х	Х
City of Wheatland									Х				
Marysville Business Improvement District													
Marysville City Cemetery										х	х	х	х
Marysville City Clerk's Office													x
Marysville City Council Meeting Minutes		х											
Marysville Fire Department					х			х	х				
Marysville Public Works					х								х
Marysville Redevelopment Agency													
Marysville Website	х												х
Ellis Lake					х								

County and Special Districts Committee	10	11	12	13	14	15	16	17	18	19	20	21	22
			12		14	10	10	.,	10	10	20	21	
Administrative Services													
Administrative Services - IT													
Agriculture													
Airport Enterprise Zone												х	х
Assessor													
Auditor / Controller													
Board of Supervisors												х	x
BoS - Ordinances													
BoS - Yuba County - Office Hours													
Brophy Water District													
Browns Valley Irrigation District													
Building - Permit Fee				х	х								
Camp Far West Irrigation District													
Camptonville Community Services District													
Cemetery District - Browns Valley													
Cemetery District - Brownsville					х								
Cemetery District - Camptonville					х								
Cemetery District - Keystone					х								
Cemetery District - Marysville	x				x							х	х
Cemetery District - Peoria					х								

	1							
Cemetery District - Smartsville			х					
Cemetery District - Strawberry Valley			х					
Cemetery District - Upham			х					
Cemetery District - Wheatland			х					
Clerk/Recorder/Elections							х	
Clerk of the Board							х	х
Code Enforcement								
Community Development								
Cordua Irrigation District								
County Administrator						х	х	
County Counsel				х			х	x
District 10 - Hallwood Community Services District								
Dobbins-Oregon House Fire Protection District								
Economic Development								x
Foothill Fire Protection			х					
General Services - Buildings and Grounds								
Levee District 817								
Library							х	x
Linda County Water District						х		
Linda Fire District					х		х	
Local Agency Formation Commission (LAFCO)								

Loma Rica-Browns Valley Community Services District									
Marysville Levee District									
Mosquito and Vector Control District				Х					
Nevada Irrigation District									
North Cental Counties Consortium (NCCC)									
North Yuba Water District							х	х	
Office of Emergency Services		x		х	х				
Olivehurst Public Utility District (OPUD)						х			
Olivehurst PUD - Fire									
Olivehurst PUD - Water						х			
Personnel Risk Management									
Plumas/Brophy Fire Protection District									
Print Shop									
Public Administrator									
Public Works Road Department			x						
Ramirez Water District									
Reclamation District 10									
Reclamation District 784									
Reclamation District 817									
Reclamation District 2103									
River Highlands Community Service									

			-						
Smartsville Fire Department									
South Yuba Water District									
Three Rivers Levee Improvement Authority		х							
Treasurer/Tax Collector									
Weights and Measures									
Wheatland Water District									
Yuba County Airport	Х			Х	Х				Х
Yuba County Resource Conservation District									
Yuba County Water Agency									

Health and Human Services	10		10	10			10		4.0	10			
Committees	10	11	12	13	14	15	16	17	18	19	20	21	22
Adult Services													
CAL Works													
Child Protective Services					х								
Environmental Health													
Environmental Health - Personnel													
Environmental Health - Onsite Sewage													
Environmental Health - YSDI													
First Five Yuba Commission	x												
Fraud Investigations													
Health and Human Services										х	х		x
H&H Services Home Safety Visits			x										
Health Department											х		
14Forward									х				
Mental Health Services													
Peach Tree Clinic													
Public Guardian													
Yuba Sutter Veterans Services								X					

Low Enforcement Committees	10	11	12	13	14	15	16	17	18	19	20	21	22
Law Enforcement Committees	10	11	12	13	14	15	10	17	10	19	20	21	
Animal Care Services		х							Х				
District Attorney													
DA - Family Support Division													
DA - Public Administrator													
Grand Jury - Report System													
Juvenile Hall	х	х	Х	х	х	х	х	х	х	х		Х	х
Investile Troffic Court													
Juvenile Traffic Court													
Marysville Police Department		Х							Х			Х	
Probation												х	х
Public Defender													
Sheriff								х	х			х	х
Sheriff - K9 Unit												Х	
Victim Witness									х	х	х		
Wheetland Deline Desertation of					X							Х	V
Wheatland Police Department					Х							٨	X
Yuba County Jail	Х	х	Х	Х	Х	Х	Х	Х	Х	Х	х	Х	Х

Schools Committees	10	11	12	13	14	15	16	17	18	19	20	21	22
Alternative Education													
Program													
Anna McKenny Intermediate													
Arboga Elementary School					х								
Bear River Intermediate									x				
Browns Valley Elementary						x							
Campton Union Elementary School District													
Camptonville School													
Cedar Lane Elementary School					x								
Charter School													
Citizen Bonds Oversight Com	х												
Cobblestone Elementary													
Community Day School													
Cordua Elementary													
CORE Camptonville Academy													
Dobbins Elementary School													
Edgewater Elementary													
Ella Elementary													
Food Services - School Meals Program													
Foothill Intermediate School													
Harry P.B. Carden				x	x								

Johnson Park Elementary												
Kynoch Elementary												
Linda Elementary												
Lindhurst High												
Loma Rica Elementary School							x		х			
									~			
Lone Tree Elementary												
Mary Covillaud Elementary												
School												
Marysville Charter Academy												
for the Arts					X							
Marysville Community Day School												
Marysville High												
Marysville Independent Study												
Marysville Joint Unified Board												
Marysville Joint Unified School District Office				x		х						
						Λ						
Maxine Singer Youth Guidance Program												
Office of Education												
Olivehurst Elementary School												
Paragon Collegiate Academy											х	x
												~
Plumas Lake Elementary School District												x
Preparatory Charter School												
Regional Career Center												
JPTA												
Rio Dol Oro Elementory												
Rio Del Oro Elementary				1								

		1						
Riverside Meadows								
School Safety - Yuba County Schools								
South Lindhurst High School								
Thomas E. Mathews					x			
Virginia School								
Wheatland Charter Academy					х			
Wheatland Elementary School								
Wheatland High			Х					
Wheatland Independent Studies						Х		
Wheatland PreSchool								
Wheatland School District Office								
Yuba College								
Yuba County Career								
Yuba County of Education								
Yuba Feather Elementary								
Yuba Gardens Intermediate								



YUBA COUNTY

GRAND JURY

COMPLAINT

FORM

COMPLAINT PROCESS

- Present your complaint as soon as possible. The Grand Jury's term of service begins July 1st and ends June 30th of the following year.
- Identify your specific concern and describe the circumstances as clearly and concisely as possible.
- Document your complaint with copies of pertinent information and evidence in your possession.
- Mail or deliver your complaint in a sealed envelope to:

Yuba County Grand Jury

215 5th Street, Suite 213

Marysville, Ca 95901

Among the responsibilities of the Grand Jury is the investigation of the public's complaints to assure that all branches of city and county government are being administered efficiently, honestly and in the best interest of its citizens.

Complaints submitted to the Grand Jury will be treated confidentially whenever possible. However, it may be impossible to conduct an investigation without revealing your name and complaint.

The results of the complaints investigated by the Grand Jury are published in its final report in which the residents of the county are made aware of its investigations, findings and recommendations and the entities reported on are required by statute to respond.

GENERAL INFORMATION

A major function of the Yuba County Grand Jury is to examine local county and city government, special districts, school districts, and any joint powers agency located in the county to ensure their duties are being carried out lawfully.

The Grand Jury:

- May review and evaluate procedures used by these entities to determine whether more efficient and economical methods may be employed;
- May inspect and audit the books, records and financial expenditures as noted above to ensure that public funds are properly accounted for and legally spent;
- May investigate any charges of willful misconduct in office by public officials;
- Shall inquire into the condition and management of the public prisons within the county.

Anyone may ask the Grand Jury to conduct an investigation of an issue within its jurisdiction. Whether it chooses to investigate such a complaint is entirely in its discretion and may be affected by workload, resource limitations or legal restrictions. It is important to note that the Grand Jury may not investigate a matter that is currently being litigated in the court system.

By law, the proceedings of the Grand Jury are confidential. The findings and recommendations and issues it chooses to address are published in its final report.

GRAND JURY COMPLAINT FORM	GRAND JURY USE ONLY:
PERSON OR AGENCY ABOUT WHICH COMPLAINT IS MADE	Date Received:
NAME:	
ADDRESS:	Subject:
TELEPHONE NUMBER:	

NATURE OF COMPLAINT (Describe events in the order they occurred as clearly and concisely as possible. Use extra

sheets if necessary and attach <u>copies</u> of any correspondence you feel is pertinent. Documentation becomes the property of the Grand Jury and will not be returned. *Please note: The Yuba County Grand Jury has no jurisdiction over state or federal agencies, the courts, judicial officers, private companies or most organizations.)*

WHAT PERSONS OR AGENCIES HAVE YOU CONTACTED ABOUT YOUR COMPLAINT?

Person or Agency	Address	Date of Contact	Results

WHO SHOULD THE GRAND JURY CONTACT ABOUT THIS MATTER?

Person or Agency	Address	Telephone No.

Your Name:

Address:

Telephone No:

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Complainant's Signature

Date

SUPERIOR COURT OF CALIFORNIA COUNTY OF YUBA

GRAND JURY APPLICATION

(Please print legibly in black or blue ink)

To: Office of the Jury Commissioner, jury@yuba.courts.ca.gov

NAME		AGE:	BIRTHDATE/P	LACE:			
ADDF	RESS:		HOME PHO	NE:			
	RS LICENSE NUMBER:						
	TION OF RESIDENCE IN YUBA COUN						
EMPL	OYER: OCCL TIRED (If retired please indicate your form	JPATION: ner employer ar	WO	RK PHONE:			
Person	al Information is confidential and will not	be disclosed un	less otherwise required	i by law.			
1.	Have you ever served as a membe If yes, where and when?	er of the Gran	d Jury?	🗌 Yes	🗌 No		
2.	Are you a United States Citizen?			🗌 Yes	🗌 No		
3.	Have you been convicted of malfe	asance in off	ice or of any felony	? 🗌 Yes	🗌 No		
4.	Have you ever been an employee	of Yuba Cour	ity?	Yes	🗌 No		
5.	Do you have any relatives employ Name: Dept.	ed by Yuba C	ounty? If so, Relationship:	🗌 Yes	🗌 No		
6.	Spouses employer						
7.	Have you ever been in the military	service? If y	es, Branch	🗌 Yes	🗌 No		
	Nature of Employment						
8.	Highest school grade completed	ended Years of attendance					
9.	If appointed to the Grand Jury, will you make a conscientious effort to attend and participate i all of those sessions of the jury as a whole and of the committees of which you are a member?						
10.	If appointed to the Grand Jury, will you conscientiously adhere to all applicable rules on confidentiality and security?						
11.	Are you interested in serving as a	Grand Juror?	,	🗌 Yes	No No		
12.	Will you be available for jury service	ce for approx	imately four hours	per week? 🗌	Yes 🗌 No		
Other o	comments:						
	that the information provided in this q			the best of my	y knowledge.		
Signed	on(date) i	n		(city),	California		

Signature